REBUILD BY DESIGN

# LIVING BREAKWATERS

IP EDITION STATEN ISLAND AND RARITAN BAY

# SCAPE / LANDSCAPE ARCHITECTURE PLLC

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STEVENS INSTITUTE OF TECHNOLOGY
OCEAN AND COASTAL CONSULTANTS
SEARC CONSULTING
THE NEW YORK HARBOR SCHOOL
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**PAUL GREENBERG** 

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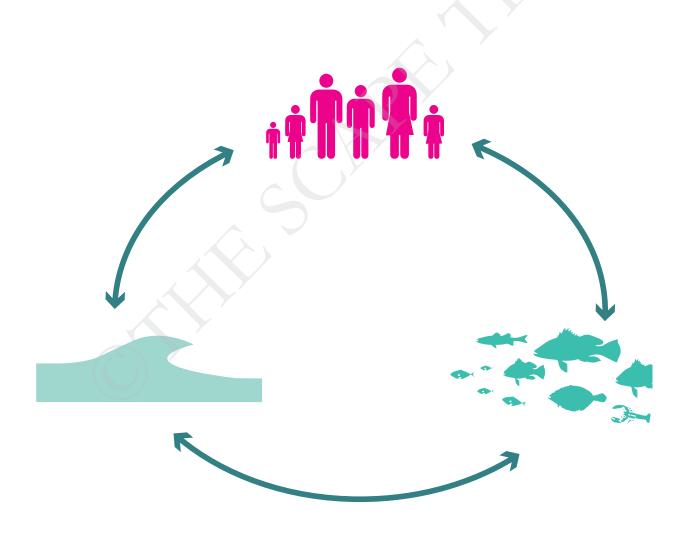
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The SCAPE team has developed a science-driven methodology that pairs layered eco-infrastructural systems sited for risk-reduction with social and educational networks, rebuilding water based infrastructures in tandem with surrounding communities.



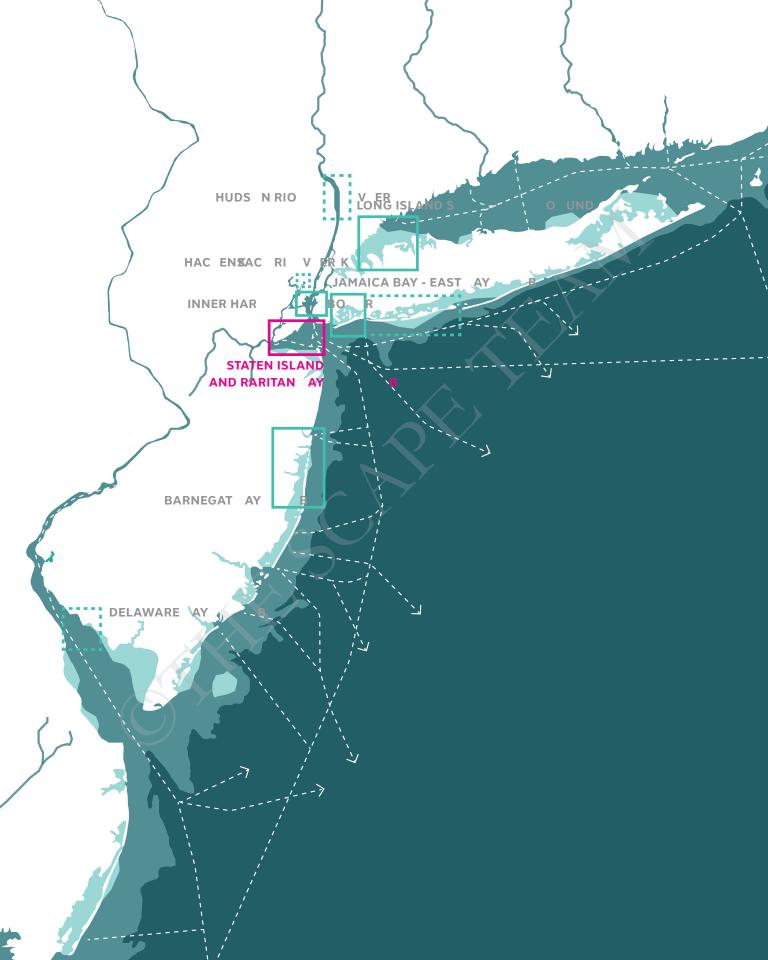


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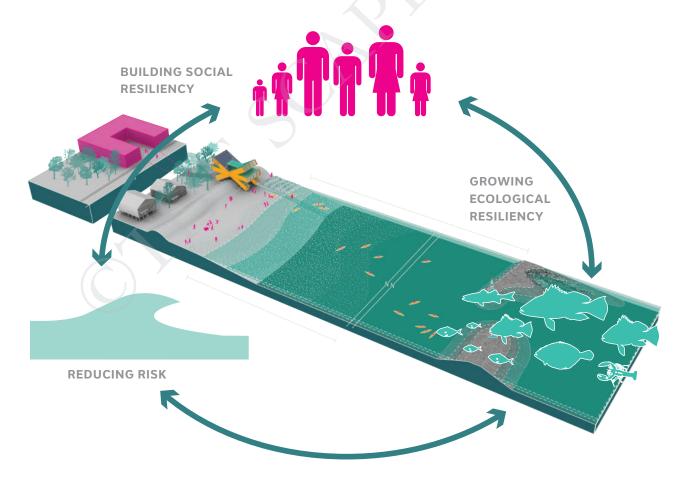
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# **INTRODUCTION**

THE LIVING BREAKWATERS PROJECT REDUCES **RISK, REVIVES ECOLOGIES, AND CONNECTS EDUCATORS TO THE SHORELINE**, inspiring a new generation of harbor stewards and a more resilient region over time. Staten Island sits at the mouth of the New York Bight and is vulnerable to wave action and erosion. Rather than create a wall between people and water, our project embraces the water, increases awareness of risk, and steps down that risk with a necklace of breakwaters to buffer against wave damage, flooding, and erosion. We have designed "reef street" micro-pockets of habitat complexity to host finfish, shellfish, and lobsters, and also modeled the breakwater system at a macro scale to understand how and where they can most effectively protect communities. This living infrastructure will be paired with social resiliency frameworks in adjacent

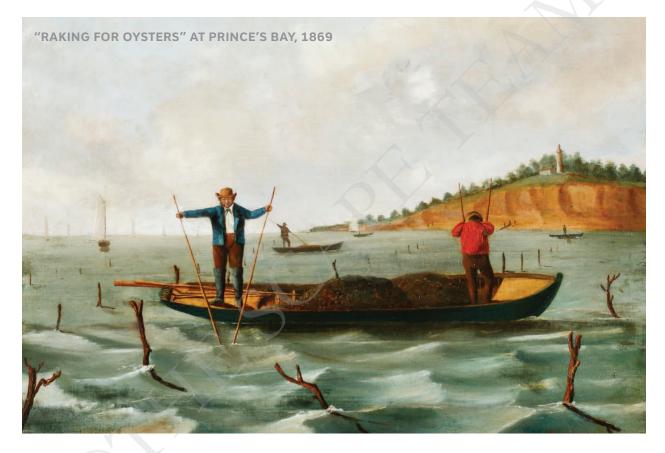
neighborhoods. Through the Billion Oyster Project and an associated network of programmed Water Hubs, local schools will be empowered with science, recreation, education, and access. Our approach is especially suited to Staten Island's South Shore, but it is also replicable in other waterfront communities faced with the similar duality of risk and opportunity presented by their connection to the water. Tottenville, the site of our proposed Phase One pilot, was once known as "the Town the Oyster Built." During Sandy, lives were tragically lost, and homes and parks were severely damaged. Moving forward, we can foster a vibrant water-based culture, invest in our students, shoreline ecologies and economies, and Tottenville can claim the mantle as the Town the reef re-built.



# THE PROTECTIVE SHALLOWS

Staten Island's South Shore was once buffered by a wide shallow bathymetric shelf known as the "West Bank." Oysters and clams once played a major role in the Raritan Bay ecosystem and economy. Reefs and leased oyster beds extended across the shallow water flats of Raritan Bay, reducing storm impacts and

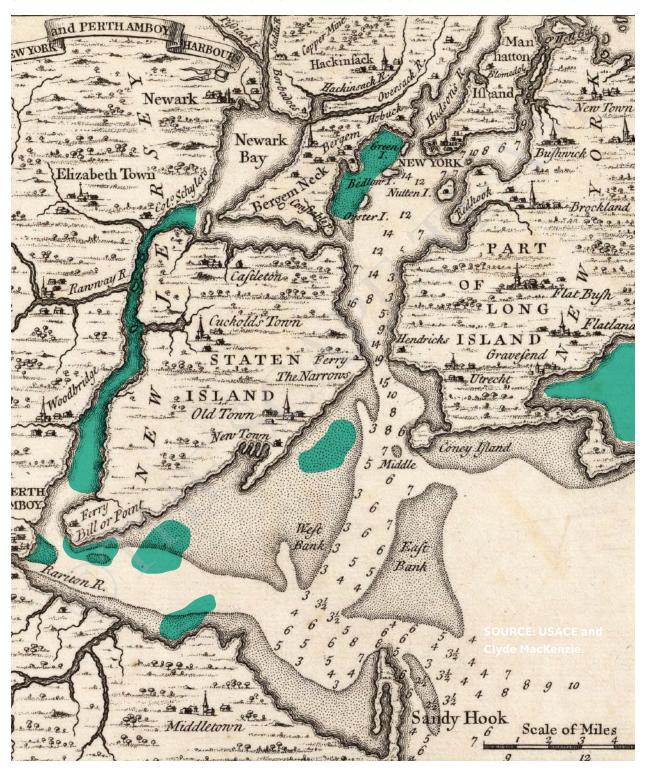
filtering water. Over time, dredging and the collapse of oyster populations diminished its capacity to protect the shore. Staten Island can also look back at a rich history of recreational facilities along the shoreline that Staten Islanders started populating in the early 19th century.







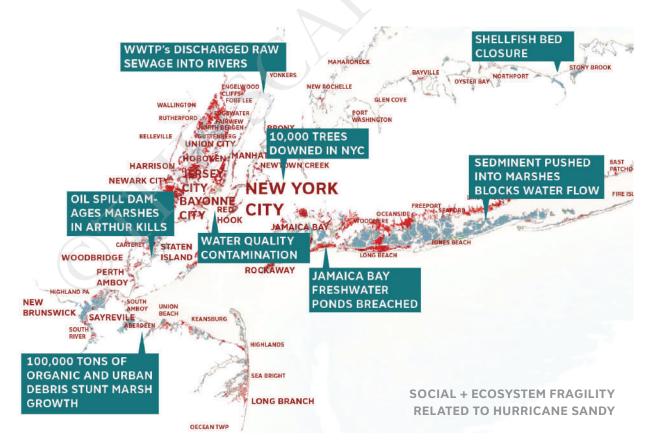
#### SHALLOW BATHYMETRY AND HISTORIC OYSTER BED LOCATIONS IN THE NEW YORK HARBOR



# BAYS AS ECOLOGICAL INFRASTRUCTURE

Beyond Raritan Bay, the Northeast region hosts many bay landscapes that were directly affected by Hurricane Sandy and face continued risks from urbanization, contamination, sediment starvation, and sea level rise. In stage II of the Rebuild by Design competition, our team mapped potential enhancements to endangered bay landscapes and communities including Barnegat Bay, Raritan Bay, the Inner Harbor, Jamaica Bay, the Great South Bay, and others along the Upper Hudson. We developed a range of design ideas to nourish this bay system to not only help protect us from extreme storm events but also to improve the quality of our everyday lives.

The shallow bay landscape of Raritan Bay - the focus of our RBD stage III focus and this report - is a complex and critical area of topography, maritime economic activity, and recreation, and hosts historic ecosystems which are under threat of disappearing. In addition, this landscape bears the immense potential for educational engagement and community participation in their safekeeping. Interconnected systems by their very nature are more resilient - they are not dependent upon one element to succeed or fail but rather offer networked opportunities for change and continual recalibration. To us, this is the definition of resiliency.





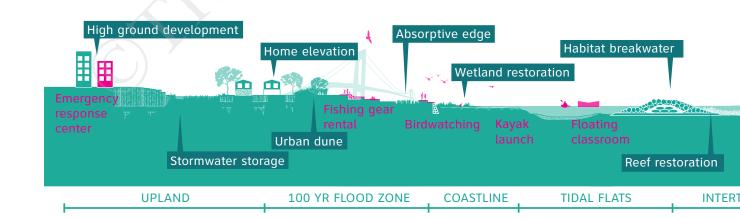
## THE LAYERED APPROACH

Our project combines **COASTAL RESILIENCY** infrastructure with **ITAT ENHANCE B** techniques and **OMMUNITY ENGAGE** models, deploying ENT layered strategy that links in-water protective forms to on-shore interventions. We aim to advance ideas that help protect us from periodic weather extremes while improving the quality of our everyday lives.

New York City faces a high degree of potential risk. Rather than cut communities off from the water with a levee or wall, we need to embrace the water and its economic and recreational opportunities, using shallow water landscapes to stabilize the shore. Ecosystems can be restored to step down risk faced by coastal communities and to rebuild diverse habitats. The **LAYERED APPROACH** extends across a thick section, creating multiple lines of defense that will not fail singularly and catastrophically.

People are a critical component of any ecosystem. Thus we have ENTeloped a framework to link people with the shoreline and with the water through education, engagement, and the expansion of a water-based recreational economy. Shallow, slow, and safe water opens up a variety of in-water programming opportunities, from sport diving to charter fishing to kayaking to citizen stewardship, all enabled by the layered approach to risk reduction.

FLOATING CLASSROOM SCIENCE ARGE B KAYA LAUNCH **FISH CLEANING STATI** O N **FISHING GEAR RENTAL** B IRDING P O INT WATER ASED B SEAS **CFCNO**AL СОММ UNITIES **E MRGENCY RESP** O NSE COMMUNICATI T SP TO ON H O **ESCAPE RO UTE TRAIL HEAD** ECROK OWER





## LIVING BREAKWATERS PROPOSAL

## STATEN ISLAND'S SOUTH SHORE

Living Breakwaters are strategically sited relative to the South Shore of Staten Island to reduce risk for coastal communities, build reef habitat for juvenile fish and shellfish, and enhance waterfront recreation and stewardship. In areas of high land loss and risk to infrastructure, they are located to encourage sedimentation and help build back the beach. In more ecologically or economically sensitive zones, such as hard clam habitat areas, their footprint is minimized or realigned.

The project strengthens ongoing shoreline improvements and creates opportunities for rethinking the coastal edge. For example, new dune systems created by the NYC Department of Parks and Recreation will be protected from erosion by the offshore system, and new seawall constructions can incorporate living marsh elements due to lower wave velocity. Structures called Water Hubs are located at critical points along the shore and serve as places of gathering for classes, orientation, kayak & equipment storage, data monitoring, and emergency response. Combined, the system creates a crucial link between communities, schools, and the water's edge.

#### PHASE 1

The TOTTENVILLE REACH

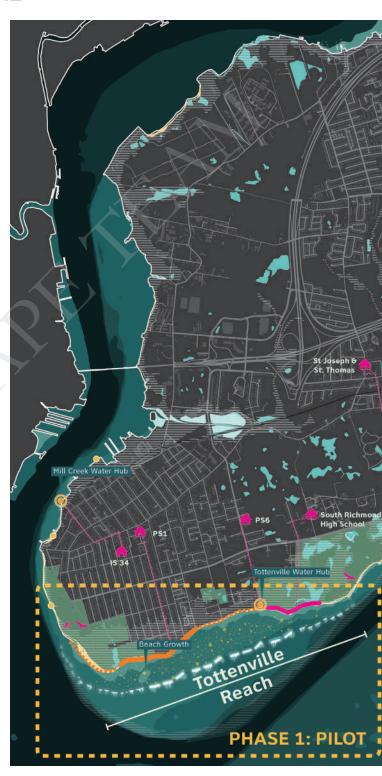
This approximately 13,000 LF stretch protects the Tottenville community and valuable parklands at Conference House Park.

#### PHASE 2

CRESCENT BEACH AND ANNADALE REACH This 6000-7000 LF stretch protects communities from Crescent Beach to the mouth of Great Kills Harbor.

#### PHASE 3

LEMON CREEK & WOLFES POND REACH Protects Lemon Creek, Prince's Bay, and valuable State Parklands.







REDUCING RISK



## **DESIGN TO REDUCE FRAGILITY**

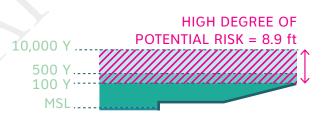
Risk is embedded in all coastal resiliency strategies. Our approach aims to step down risk with each investment, redefine scales of harm, and move beyond the impossible scenario of enclosing "dry" from "wet" to address larger issues of ecosystem collapse, cycles of regional decline, and managed, calmer, and non-disastrous inundation events. We build up resiliency by strengthening networks, incrementally decreasing the overall risk embedded

in the system. Our strategies mitigate the impacts of flooding without eliminating it altogether and re-focus the region on ecologically driven improvements that make flooding slower, cleaner, and safer, and less prone to catastrophic failure. We aim to make risk legible and part of everyday life, while building ecological and social resiliency through new stewardship programs on the waterfront.

#### **NETHERLANDS**

# 10,000 Y MSL

#### **NEW YORK CITY**

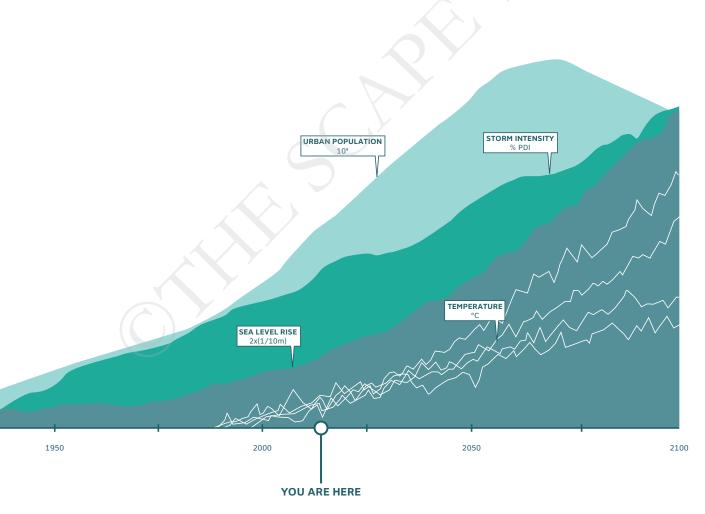


COMMUNITY FRAGILITY New York City faces high degrees of uncertainty when planning for risk, mostly due to the variable nature of hurricanes. We propose to move beyond single-use flood infrastructure, focusing instead on the LAYERED APPROACH.



Climate change is bringing new challenges to the eastern seaboard of the United States. Its predicted effects include a rise in mean temperature and precipitation, accelerated sea level rise, and more frequent, extreme flooding and storm events like Hurricane Sandy. These phenomena, coupled with the excess nitrogen levels in our waters from treated wastewater and fertilizers put our critical estuaries and bays at risk of disappearing within decades, if

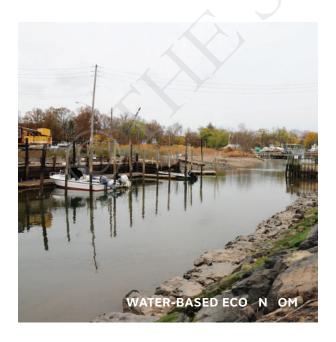
not years. With their shallow bathymetry and delicate balance of vulnerable marine life, a loss of these endangered waters would threaten not only the places we live, work, and play in but also our cultural connection to the water. We know that in addition to being beloved fishing and recreational grounds, bay landscapes are crucial absorptive ecological infrastructure that help reduce risk for communities located along the water's edge.



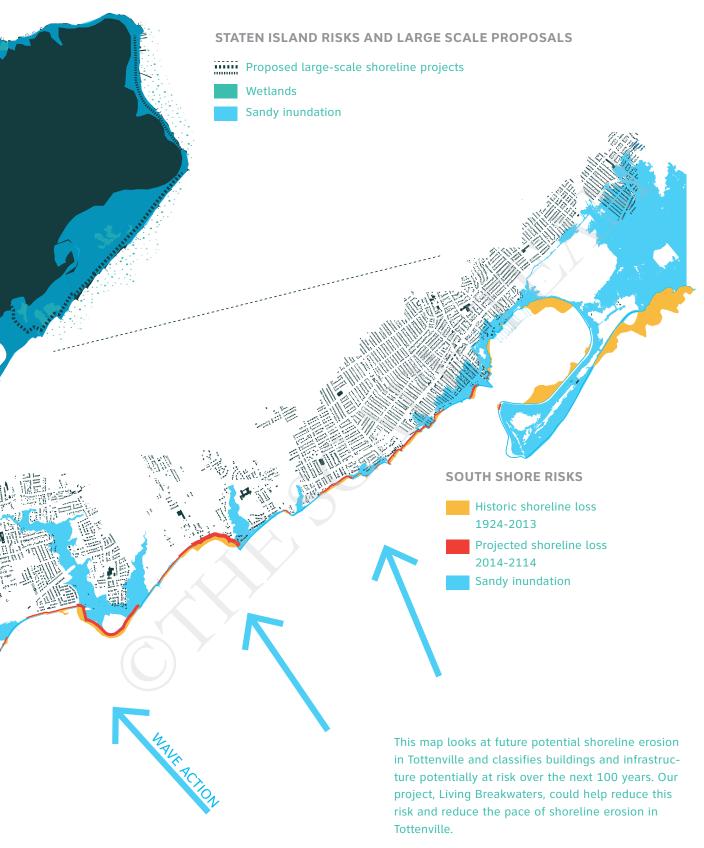
**SHORELINE LOSS + INUNDATI** STATEN I SLANDANDRARITAN BAY

Staten Island is exposed to extreme wave action and storm surge during hurricane events due to its location directly at the mouth of the New York Bight. Within Staten Island, however, the impacts of Hurricane Sandy were highly localized – the East Shore was impacted differently than the North Shore or South Shore. Each condition requires a localized response, but in all instances, can be paired with ecological and recreational systems for greater public benefit and longevity.

Living Breakwaters proposes layered strategies for risk reduction in these neighborhoods closely connected to the water. Our project helps to preserve a cultural, lived relationship with the water by protecting water based economies such as sport and charter fishing, marinas, and small waterfront structures such as restaurants.







### **VULNERABLE SHORELINE COMMUNITIES**

On the South Shore, coastal erosion and land loss combine with wave action for catastrophic effect. The area has lost acres of land over the last 100 years. Over time, beaches become narrower and less public, communities become more exposed. Infrastructure crumbles into open water, parklands are lost, and critical ecosystems are destroyed. Without action, the shoreline will continue to erode and threaten the communities of Tottenville, Prince's Bay, Lemon Creek, Great Kills, Crescent Beach, and Annadale.







### SANDY DAMAGE ASSESSMENT

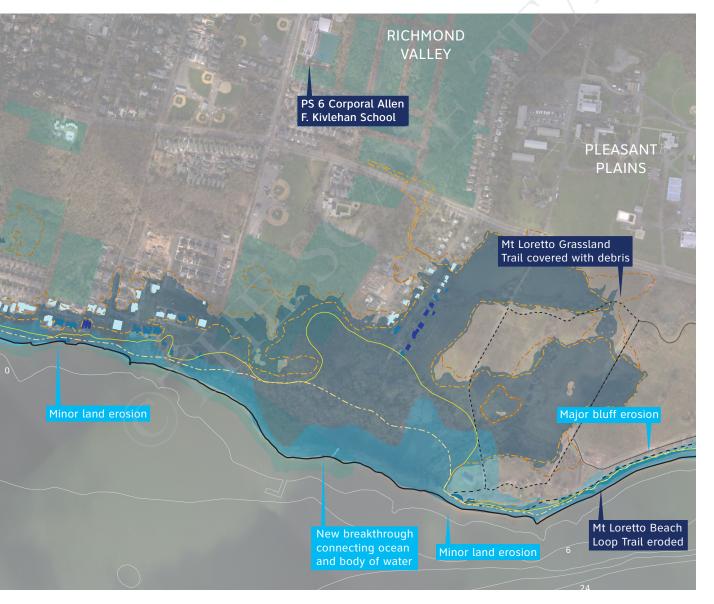
This map - one of a sequence along the entire coast - integrates flooding extents with anecdotal data or damage, debris, and water flow provided by the community to describe and assess damages experienced due to Superstorm Sandy.

- ---- Wetlands Trail (Mt Loretto)
- - Beach Trail (Mt Loretto)
- ···· Conference House Park Trails
- Major land erosion
- Minor land erosion
- Erosion along the beaches
- Sedimentation along the beaches



- Parksland
- Inundation from Sandy storm surge
- Major debris on land from Sandy
- **Buildings Inundated,** 6-18 ft standing water
- Buildings Inundated, 3-6 ft standing water
- **Buildings Inundated,** 0-3 ft standing water

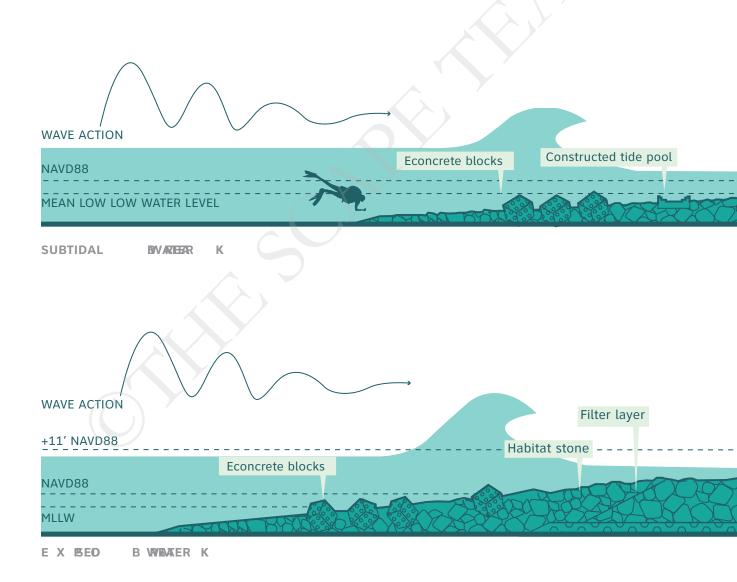
- Bodies of water on land
- 500-year flood line
- -- 100-year flood line
- -- Coastal High Hazard Area
- LiMWA
- - Maritime locations damaged



## **REDUCING RISK** WITH BWREERS K

Conventional techniques that "protect" us by erecting a barrier between people and water ultimately sever our visual and physical relationship to the water. We want to reduce risk while increasing our perception of risk by building a landscape scale intervention that integrates aquatic habitat and community access.

Breakwaters do not keep the water out, however, they have the ability to calm water, reduce wave heights, and prevent shoreline erosion. High velocity water such as when a levee is overtopped - can be fatal.



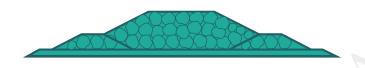
Breakwaters absorb wave energy and create slow moving water, which can save lives, reduce damage to structures, and reduce floodwater elevations. Calm water in turn encourages sedimentation, which replenishes protective beaches. Designed with attention to materiality, scale, and location, these

breakwaters will enhance maritime ecosystems and link risk reduction with a renewed stewardship of a biodiverse and activated Raritan Bay shoreline. Designed as living systems, they build up biogenically in parallel with future sea level rise

# 1/4 MILE TO SHORELINE Cover layer Fishing grounds 16' CREST 1/4 MILE TO SHORELINE Armor rock

## **HABITAT BREAKWATERS**

Breakwaters reduce risk at the shoreline by reducing wave velocity and reducing shoreline loss - they do not keep out flood water.



DO

**REDUCE EROSION** 

**LESSEN WAVE IMPACTS** 

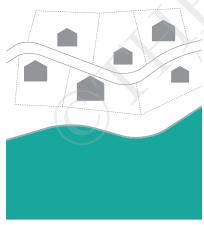
PROVIDE HABITAT

**ENCOURAGE RECREATIONAL FISHERIES** 

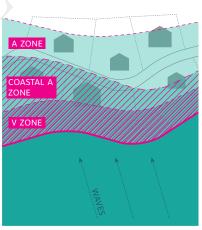
DO NOT

**KEEP OUT FLOOD WATER** 

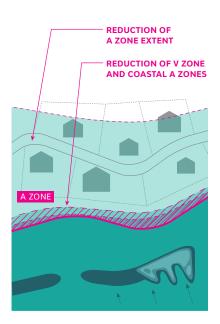
## FLOOD HAZARD REDUCTION



EVERYDAY



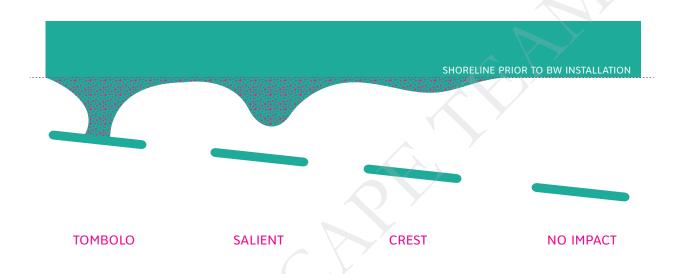
**FLOOD EVENT** 



FLOOD EVENT + BREAKWATER

## **SEDIMENTATION STUDIES**

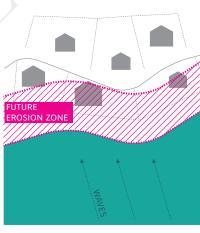
Breakwaters can be designed and located to encourage or discourage sedimentation along the shoreline. Sedimentation can help to extend the beach, useful in areas of high erosion. Sedimentation is not desirable close to critical habitat or navigation channels.



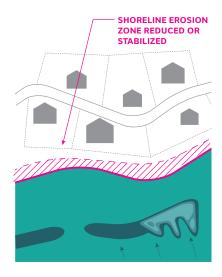
## COASTAL EROSION REDUCTION



**HISTORIC SHORELINE LOSS** 



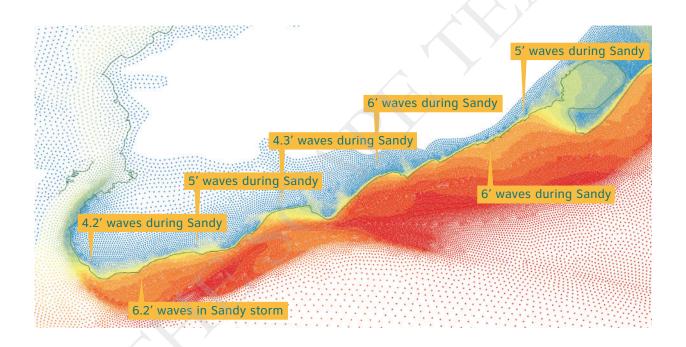
**PROJECTED SHORELINE LOSS** WITH NO INTERVENTION



SHORELINE STABILIZATION WITH INTERVENTION

# TEST RISK-REDUCTI N SCENACRI S

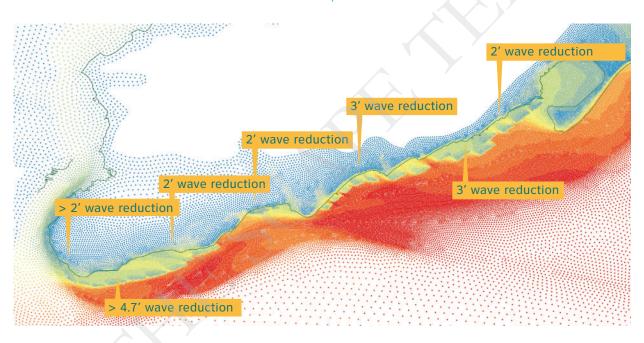
Communities that were flooded by Sandy face complex decisions about the future, and a quantification of flood and wave risk-reduction is a useful tool to understand these direct physical benefits of ecological infrastructure. Having developed a suite of strategies that could be applicable for coastal protection against storm surges, it was imperative that the team tested their performance using the latest scientific tools.

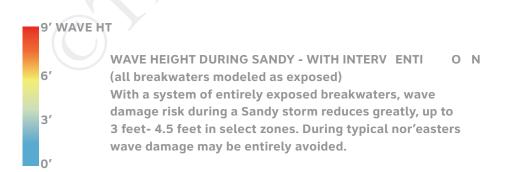


9' WAVE HT WAVE HEIGHT DURING SANDY - N V ENTI O INTER 6′ Hydrodynamic model: ase Run R During Sandy, the South Shore was exposed to waves 4 feet to 6 feet in height. During typical nor'easters, the 3′ shoreline also faces wave damage.



With Dr. Philip Orton of the Stevens Institute of Technology, we have evaluated the proposed strategies using a computerized model – the ADCIRC/ SWAN storm surge and wave modeling system. The model results show that having exposed breakwaters for Hurricane Sandy led to wave height decreases of 4.0 feet and base flood elevation reductions of 4.5 feet at Staten Island's South Shore, by causing partial breaking and a reduction in wave heights as they passed over the breakwater.





### RISK REDUCTI N ANALYSIS: TOTTEN ILLEVPILOT OJECT (QOQYPAR) I MPACTS WITH

The "baseline scenario" - what would happen in the future without the project? - took a number of factors into consideration: Tottenville's shoreline is eroding. If historic rates continue, we predict approximately 20 acres of land lost to erosion, mostly parkland. This will decrease the distance between homes, businesses, and critical infrastructure, and the shoreline, in some cases causing these assets to be lost to erosion. Even if not directly impacted by erosion, the loss of shoreline will increase exposure to waves during a storm event as long as there is not limiting topography, effectively increasing the extent of V and Coastal A zones and associated increases in Base Flood Elevations. Exposure to intense wave action and higher water velocities will continue to put people's lives and safety at risk. The baseline scenario did not consider the added risk of sea level rise in this impact analysis.

#### Projected land loss due to erosion

Land lost to erosion (next 100 years)<sup>^</sup>



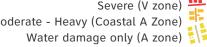
#### **Future Storm Risk**

500 year floodplain Other A Zone (100 year floodplain) Projected Expanded Coastal A Zone\* Coastal A Zone

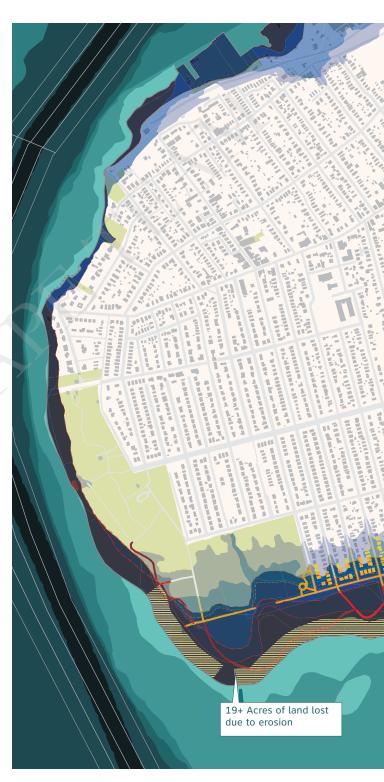
> Projected Expanded V Zone\* Current V Zone

#### Anticipated Damage: Buildings & Roads

Total Loss / Reconstruction (erosion)<sup>\*</sup> Severe (V zone) Moderate - Heavy (Coastal A Zone)



- ^ Erosion is independent of storm event.
- \* Wave zones are anticipated to increase proportionaly with the receeding shoreline as long as the elevation excedes the current BFE in the exisisting V and Coastal A zones.

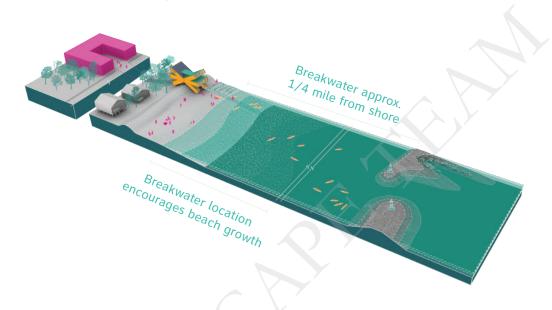




# A SUITE OF REPLICABLE TYPOLOGIES

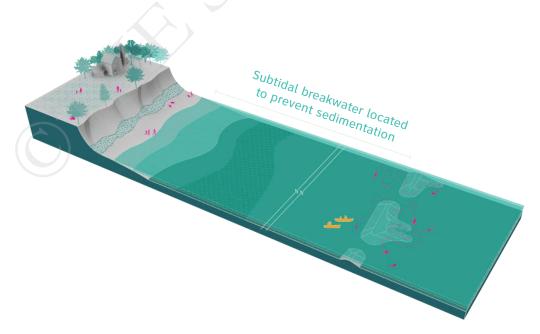
## **REVIVE RECREATIONAL ECONOMIES**

CASE STUDY SITE: TOTTENVILLE, STATEN ISLAND



## PROTECT SENSITIVE ECOSYSTEMS

CASE STUDY SITE: MT. LORETTO STATE PARK, STATEN ISLAND

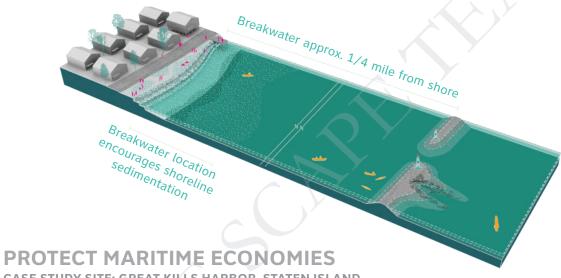


The LAYERED APPROACH takes distinct configurations along multiple stretches of shoreline. The concept is replicable yet highly contextual, as the combination of breakwaters and living shoreline techniques is applicable over a broad range of conditions. In addition to helping reduce erosion and wave heights at the shoreline, breakwaters can be designed to catalyze new

forms of waterfront occupation, grow beaches, protect sensitive ecosystems, and enable more ecologically and aesthetically sensitive methods of shoreline construction. Design considerations include breakwater design height, width, distance to shoreline, and length. Each condition shown here uses these design parameters differently to propose a new relationship between Staten Islanders and the shore.

### **ENABLE NEW EDGES**

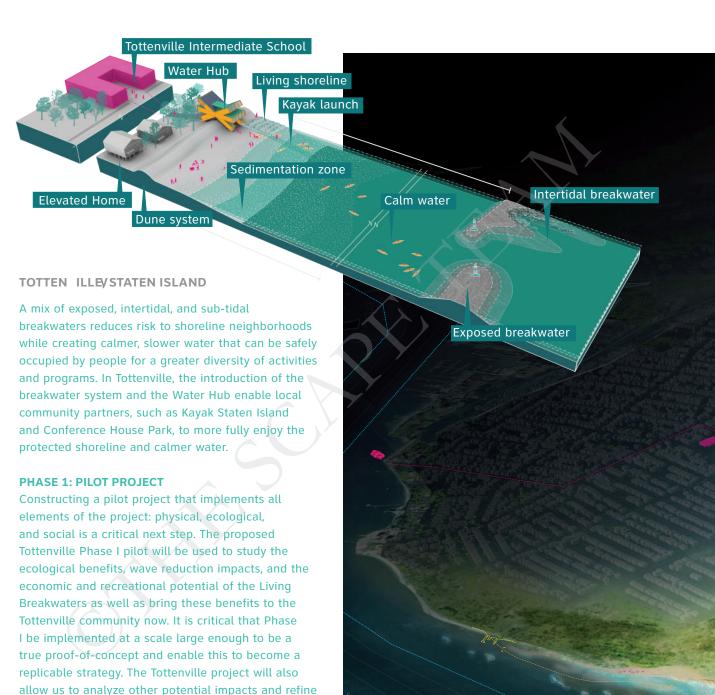
CASE STUDY SITE: ANNADALE AND CRESCENT BEACH, STATEN ISLAND



CASE STUDY SITE: GREAT KILLS HARBOR, STATEN ISLAND



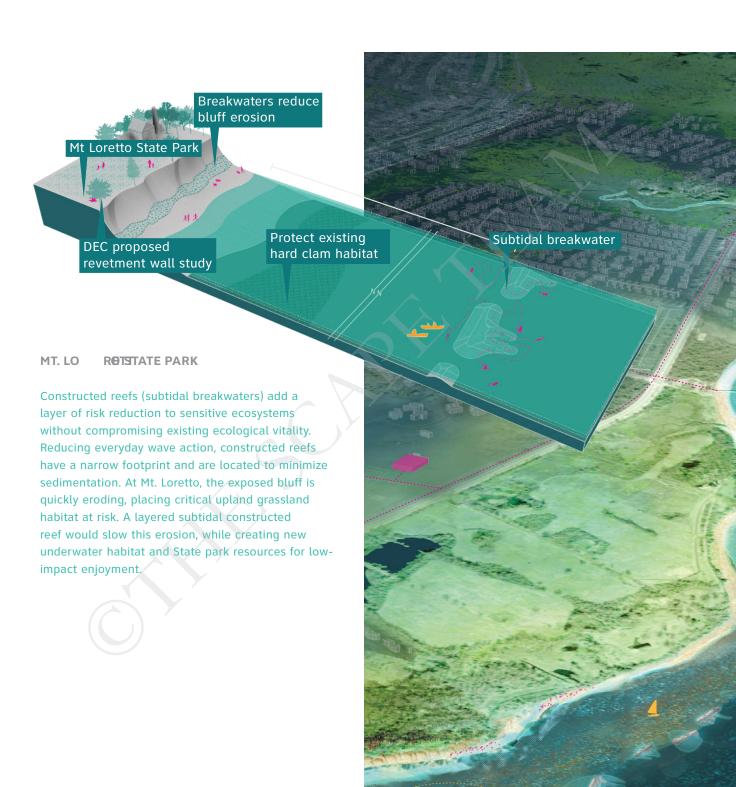
## REVIVE RECREATIONAL ECO N OM IES



a replicable pathway for scaling-up implementation. Community engagement, regulatory approvals, data collection, and design refinement are all part of the critical next steps to advancing the pilot project.

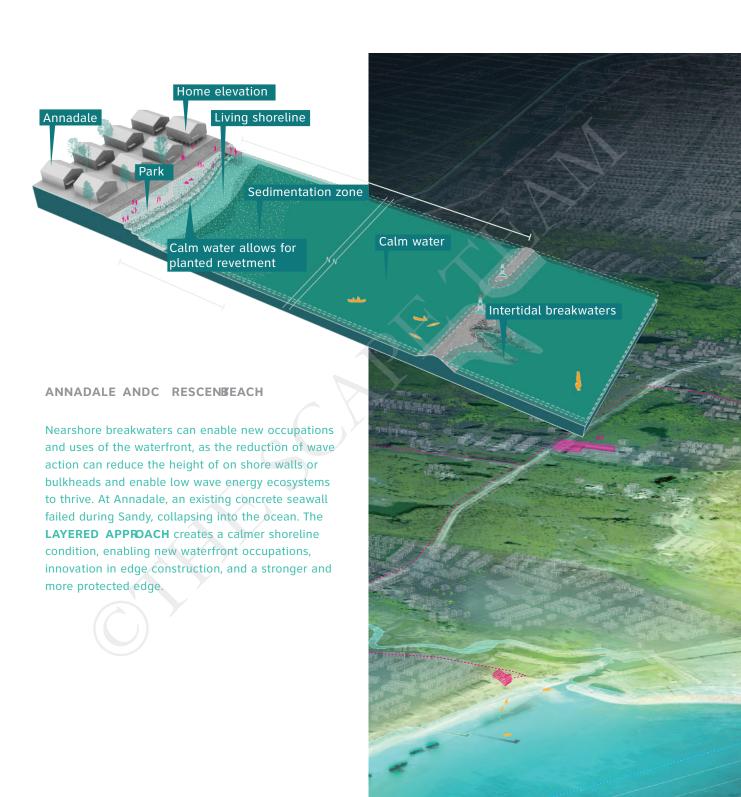


## PROTECT SENS E ECOSYSTEV M S



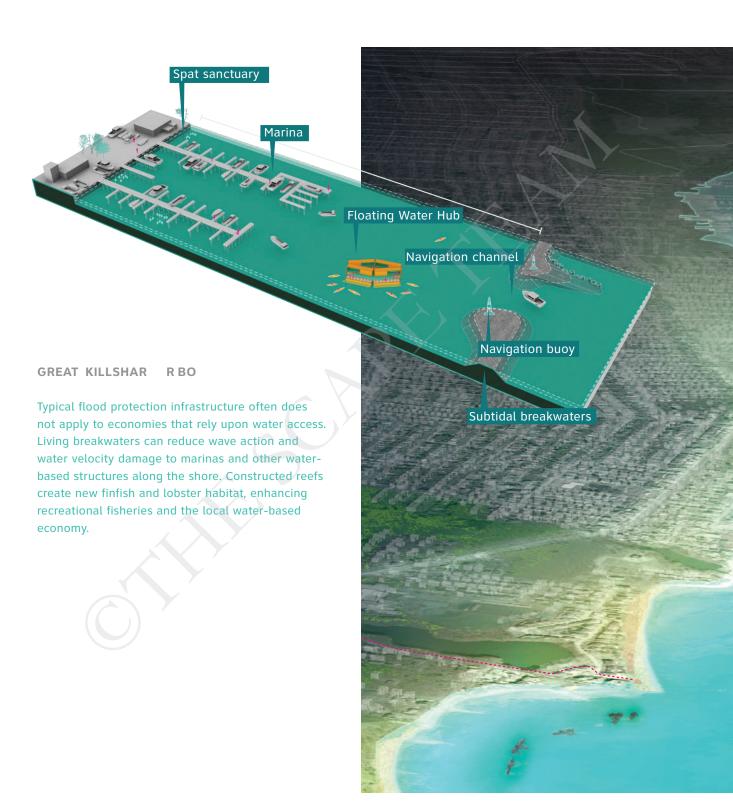


## **ENABLE NEW EDGES**





## PROTECT M RECTO N CIM IES

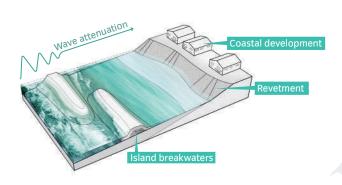


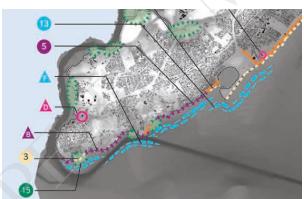


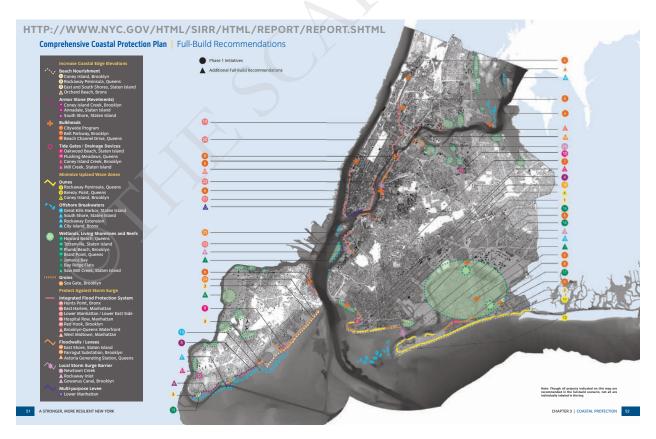
# **BUILDING ON EXISTING INITIATIVES**

The Living Breakwaters project is coordinated with City and State rebuilding initiatives and harbor-wide restoration frameworks and adds a layer of protection that compliments and enhances on-shore upgrades

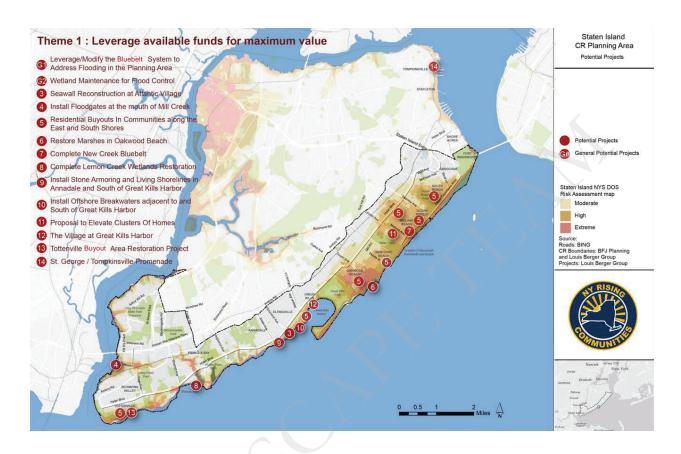
### **SIRR REPORT**



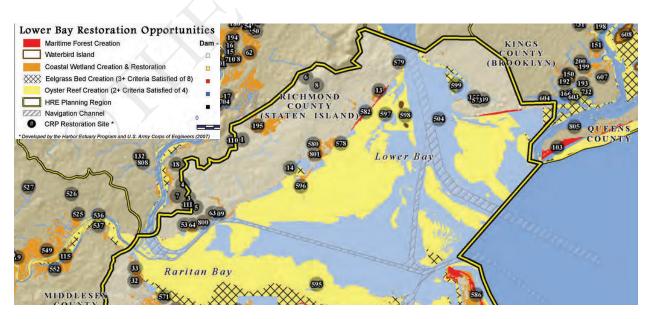




#### NY RISING STATEN ISLAND CONCEPT PLAN



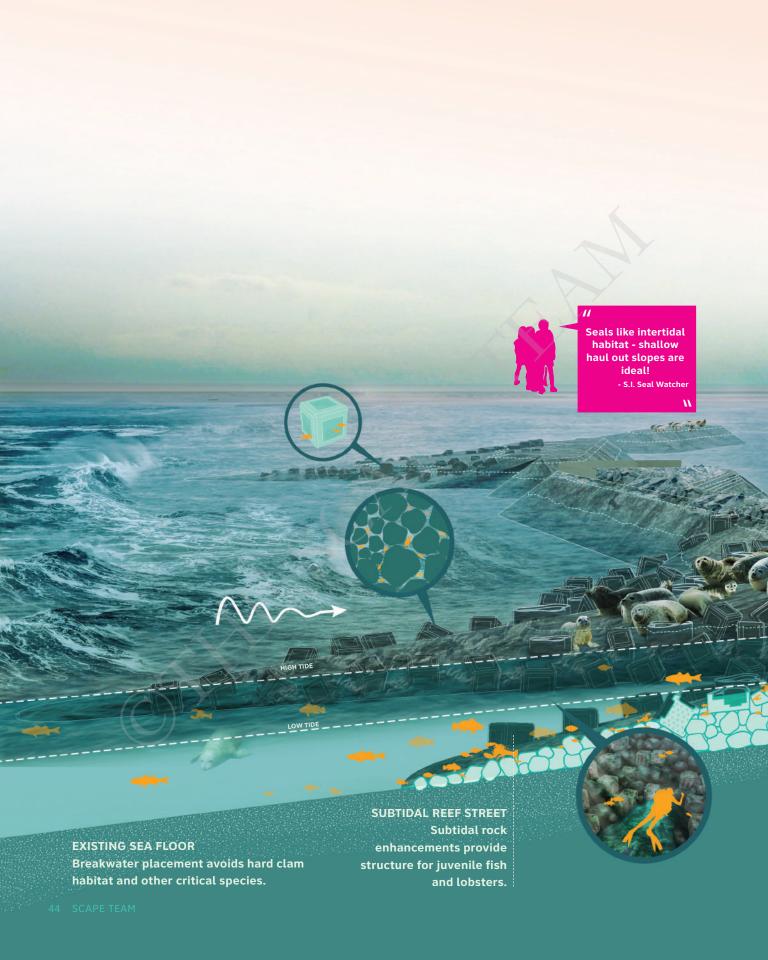
## NY / NJ HARBOR COMPREHENSIVE RESTORATION PLAN





# GROWING ECOLOGICAL RESILIENCY





## **GROWING ECOLOGICAL RESILIENCY**

Raritan Bay is prime habitat for juvenile fish that shelter in the bay before venturing out into the Atlantic Ocean as adults. Many of these fish species require rocky habitat and tiny pore spaces for shelter during this crucial phase of life. The breakwaters are designed to maximize complexity and habitat for a diversity of species, including finfish, lobsters, and shellfish. Pockets of maximum complexity, known as "reef streets" mimic the historic reef habitats of Raritan Bay while serving as fishing and recreational attractions. Other species, such as muddy bottomloving eelgrass and hard clams, thrive in the lightly-sedimented zone in the lee of the breakwater.

Harbor seals and birds use the exposed uplands for basking and perching. Econcrete, an innovative low pH concrete mix for maritime construction, is formed into special units that line the reef streets. Their composition of micro- and macro-surface textures is proven to increase biological recruitment and shelter filter-feeding organisms. Ultimately, biogenic buildup will protect the structures from damage and prolong their operational life span. At the same time, water based economies and wildlife viewing opportunities for the local community area are expanded and enriched.



INTERTIDAL REEF STREET Intertidal shallow water rock enhancements for juvenile fish, lobsters, and mussels. UPLAND ISLAND
Exposed island habitat
free from predators.
Used by seals, people,
and birds.

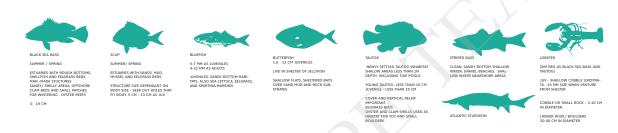
SUBSTRATE
Subtidal shallow water
rock enhancements
for juvenile finfish,
lobsters, and shellfish.

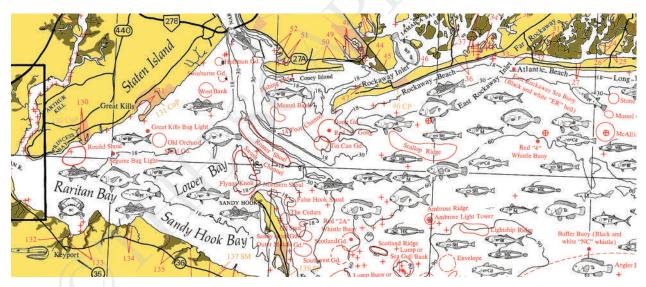
MUDFLATS
Zones of moderate
sedimentation create
habitat for hard
clams, benthic fish,
and eelgrass.

## **DESIGN FOR JUVENILES**

Artificial reefs exist offshore of NY and NJ, creating habitat for adult fish. Inside the Raritan Bay, juvenile finfish are a target species group for habitat creation, as they use the bay as a protective living and feeding grounds before venturing into the Atlantic as adults. Our project aims to create subtidal and intertidal reef habitat for juvenile finfish and lobsters in the protective Raritan Bay. Juvenile fish need small holes

and crevices to protect them from larger fish. The breakwater is designed with a range of small crevice spaces found in the piling up of natural stone. These niches are complimented by specific holes formed in econcrete units that line the reef streets.

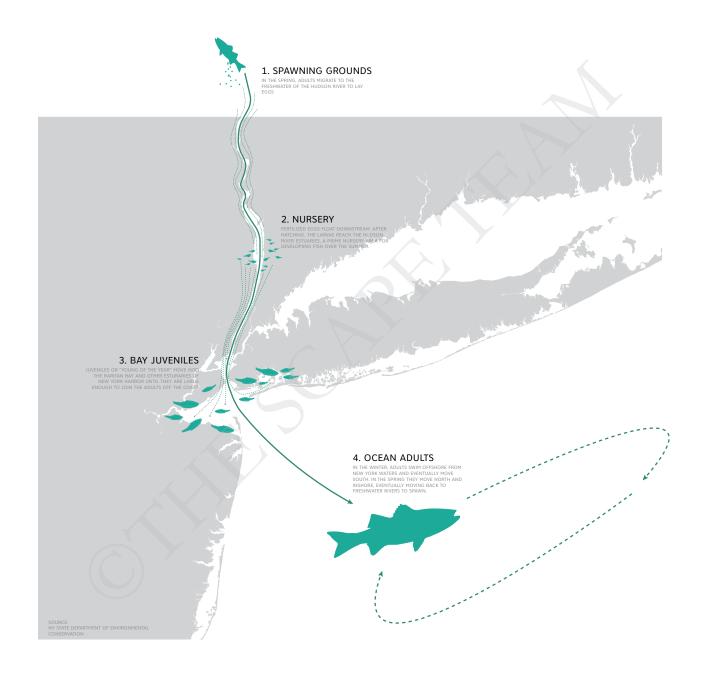




## CONSTRUCT AROUND THE FISH LIFE CYCLE

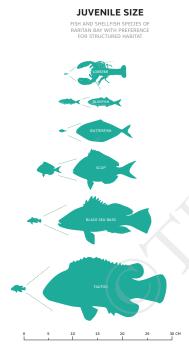


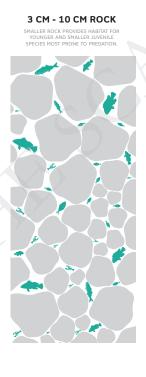
# **HABITAT LIFE CYCLE** NY/NJ HARBOR



#### **BREAKWATER DESIGN EVOLUTION**

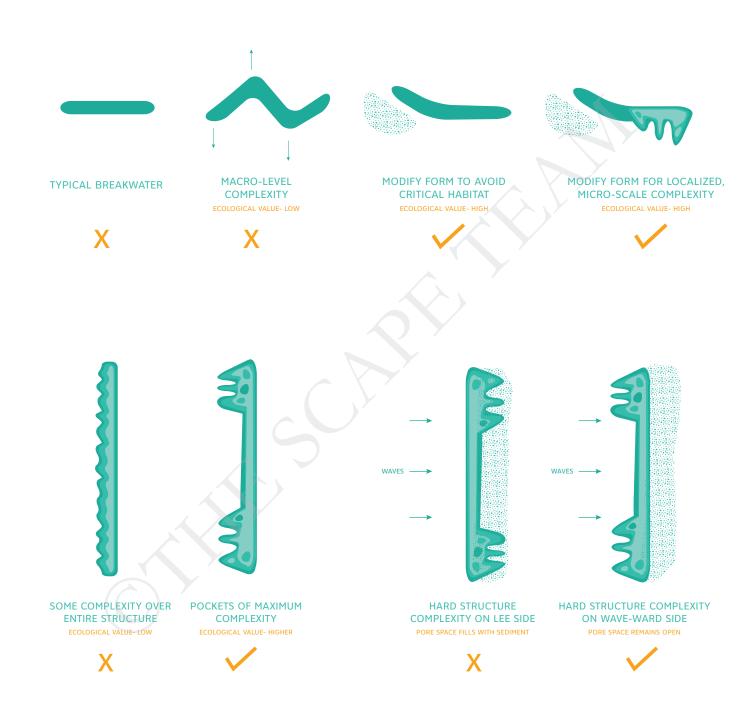
Breakwaters are designed to avoid critical habitat and integrate micro-complexity for a diversity of species. The living breakwaters provide habitat throughout the water column, from subtidal structure to upland islands. Underwater, small scale pockets, or reef streets, are incorporated into the breakwater and provide foraging and shelter for juvenile fish. Above water, the breakwaters can host harbor seals and nesting birds, providing habitat free from predators.





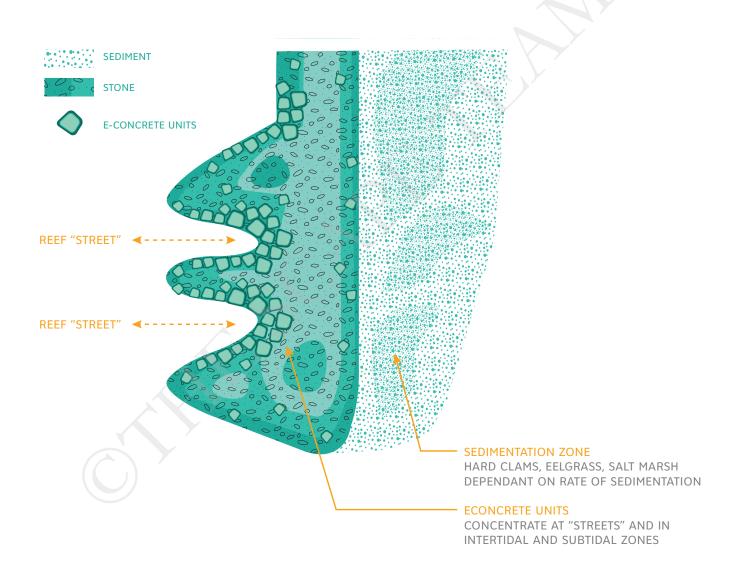




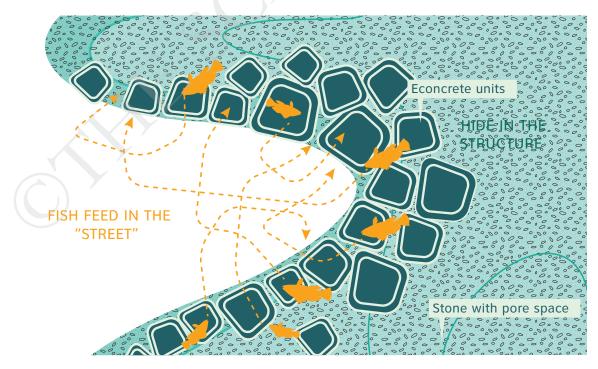


# THE REEF "STREET"

Juvenile fish hide from predators in the matrix of econcrete and stone and feed in the narrow waters of the reef streets. This constructed habitat will attract fish of all ages, and in turn, fishermen looking for that perfect secret fishing hole.







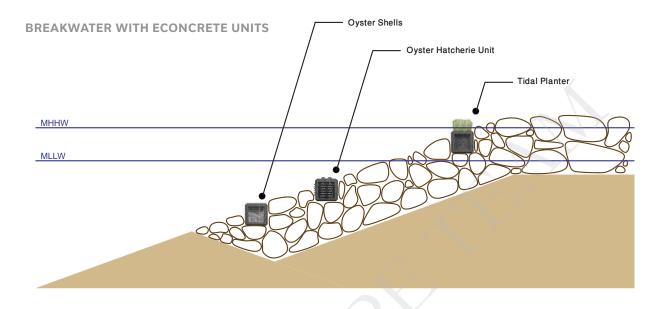
### **ECONCRETE UNITS**

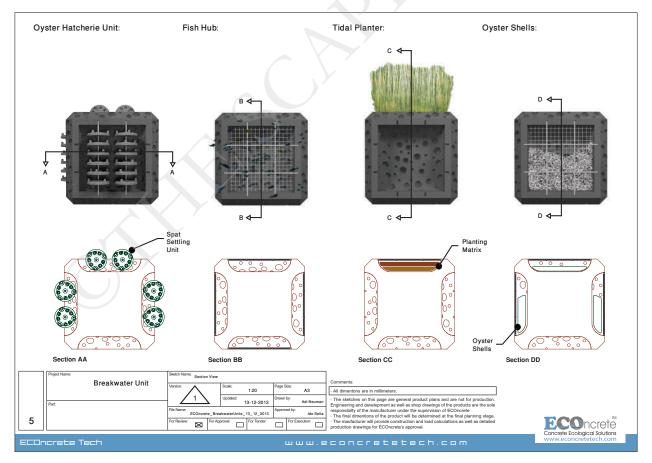
Econcrete units will be set with oyster spat (juveniles) and placed in the breakwater reef. Oyster gabions will be tested as part of the living shoreline and breakwater strategy. Tankless setting, an experimental method that releases spat into the water column,

can be tested along the reef streets. Spat sanctuaries will be placed in local marinas and parks with the permission of project partners and will increase the likelihood of natural oyster recruitment throughout the harbor.



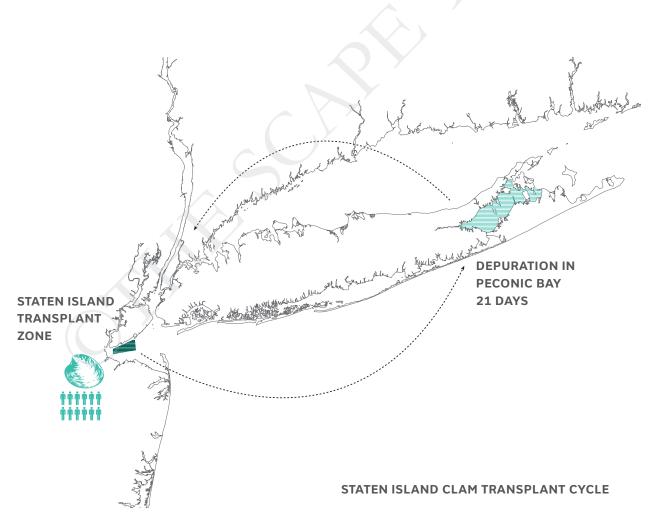




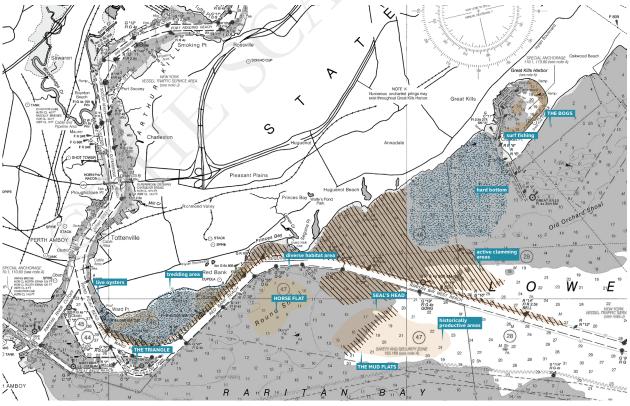


## **AVOID CLAM HABITAT DISPLACEMENT**

Protecting aquatic habitat and the maritime economy is critical to our proposal. Our team met with a local group of Staten Island clammers to learn more about the link between ecosystems and economies in the active South Shore hard clam transplant zone. The clammers helped us map out zones of hard clam abundance and benthic sediment conditions, helping us align the breakwaters to avoid disturbing this ecosystem. As the project advances, further benthic habitat studies will be needed to avoid damage to the Staten Island clamming economy.







## WHAT ABOUT OYSTERS?

Reefs and leased oyster beds once extended across the shallow water flats of Raritan Bay, reducing storm impacts and filtering water. Our project incorporates oyster restoration as one of many critical habitats of the breakwater design. We propose the use of multiple techniques - from oyster gardens to spat on econcrete units - to restore oysters to the Raritan Bay in a measured and monitored way. Along with filtering the water, oysters biogenically build along with the threat of climate change to increase the strength of the protective breakwater system.



## **OPPORTUNITIES**

ADVANCE RESTORATION OF HISTORIC AND CULTURALLY RELEVANT ECOSYSTEMS

GROW ALONG WITH THE THREAT OF CLIMATE CHANGE

ADVANCE THE COMPREHENSIVE RESTORATION PLAN GOALS

**IMPROVE WATER QUALITY** 

**EDUCATIONAL TEACHING TOOL** 

**KEYSTONE SPECIES - BUILD DIVERSITY** 

**ADVANCE RESTORATION SCIENCE** 

#### **CONCERNS**

ATTRACTIVE NUISANCE AND THREAT TO HUMAN HEALTH AND SAFETY

POTENTIAL DISPLACEMENT OF EXISTING HABITAT

LONG TERM VIABILITY



## THE HISTORY OF THE OYSTER AND CLAM INDUSTRY **IN RARITAN BAY**

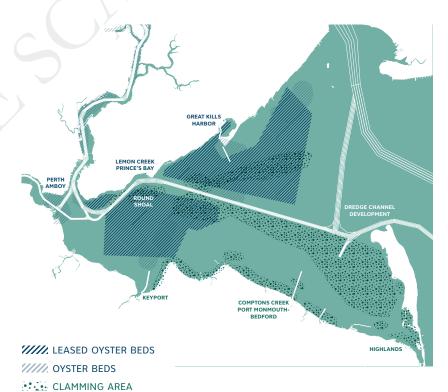


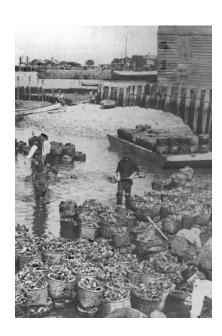
1800-1850S





1850s-1900

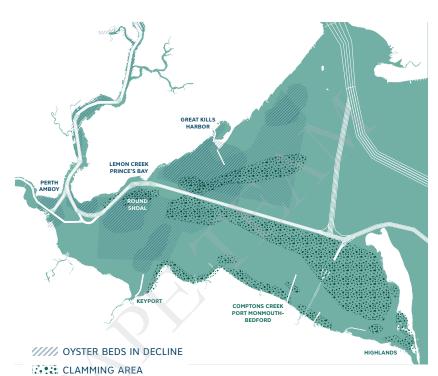


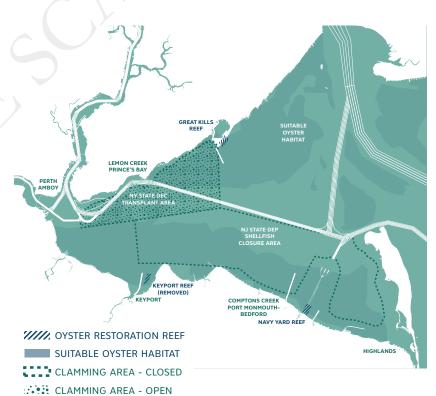


1900S-1950s



1950s-TODAY





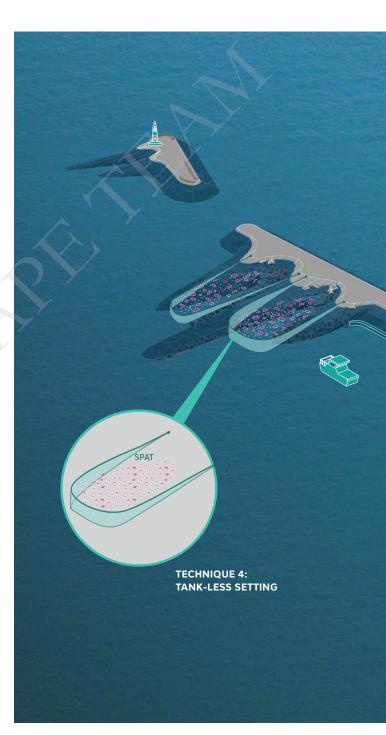
## **OYSTER RESTORATION TECHNIQUES**

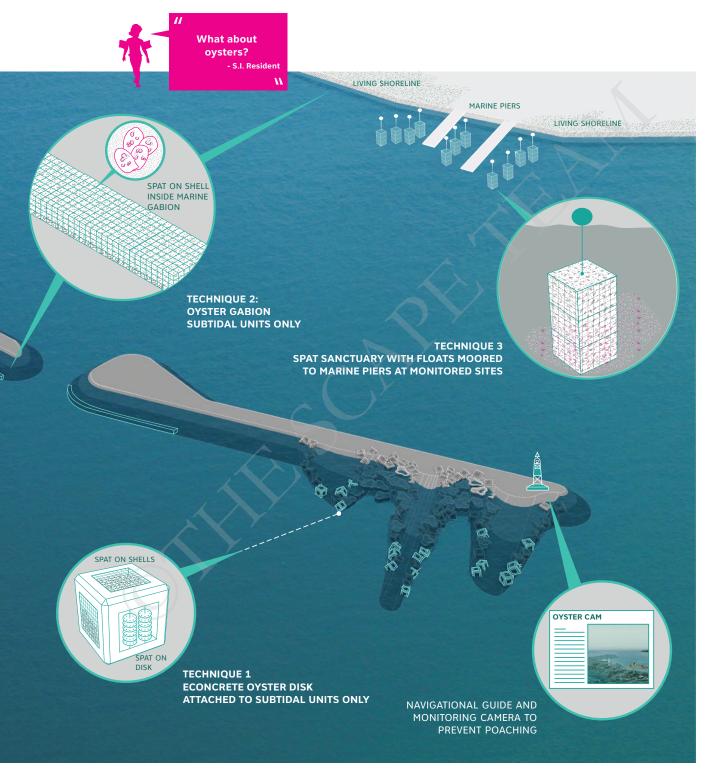
We propose to integrate shellfish restoration into the design using multiple techniques – some previously tested in the Harbor, some experimental. The suggested restoration techniques range from oyster gardens to spat on econcrete units and help to restore oysters to the Raritan Bay in a measured and monitored way.

Econcrete units will be set with oyster spat (juveniles) and placed in the breakwater reef. Oyster gabions will be tested as part of the living shoreline and breakwater strategy. Tankless setting, an experimental method that releases spat into the water column, can be tested along the reef streets. Spat sanctuaries will be placed in local marinas and parks with the permission of project partners and will increase the likelihood of natural oyster recruitment throughout the harbor.



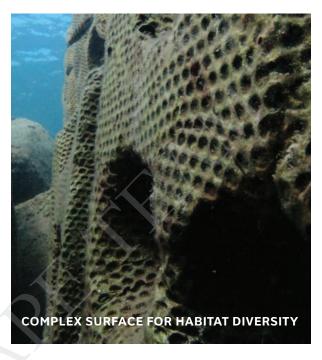
SPAT SANCTUARY WITH FLOATS MOORED TO MARINA PIERS.





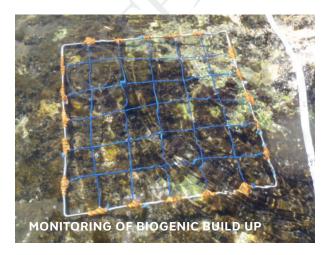
## **BIOGENIC BUILD UP**

It is critical to explore the restoration of oysters and other species that biogenically build reef systems, as these species can grow along with the threat of climate change, while increasing the strength of the protective breakwater system. Biogenic buildup is the agglomeration of multiple marine species on the face of an underwater structure. The shells of these organisms not only create a thriving ecosystem, but layer over time to create a calcified natural surface over top the man-made structure below. Marine growth can contribute to enhanced strength, stability, and longevity of breakwaters - thus reducing the need for maintenance







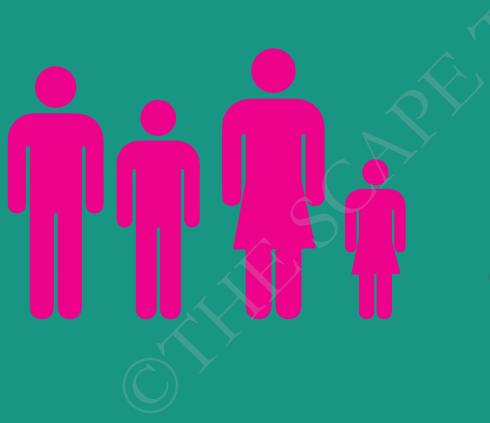


Monitoring of the ecosystem can be conducted in concert between scientists, students, and citizen scientists within the community.





# BUILDING SOCIAL RESILIENCY







## POTENTIAL WATER HU OCATI O NES L

The site selection for the Water Hubs is driven by multiple factors: First and foremost, the Water Hub is the on-land component of the Living Breakwaters, therefore it must be located on places where the breakwaters are required, namely flooding prone areas with potential for marine habitat, places where access to the waterfront can be created for the community, and sites where public transportation is within reach. Great Kills, Lemon Creek, Mill Creek and Tottenville in the South of Staten Island were selected for these reasons. Sites will be more rigorously assessed during the following phases addressing questions about the CEHA zone sensitivity and coastal construction permitting.





# **COMMUNITY WATER HUBS**

Staten Islanders can reconnect to the coast through a network of highly visible and programmed Water Hubs, which provide places for access, orientation, information, storage, and gathering. The hubs are to be designed through community design charrettes, where programs and needs are identified and incorporated into the structures. Each site condition and community need creates a different type of hub: embedded, floating, cantilevered or elevated.



Floating Water Hubs work as platforms for observation of the Living Breakwaters also function as fishing stations and offer spaces for educational workshops and field trips for oyster gardening by local schools. On-land Water Hubs rise above the base flood elevation without losing contact with the ground floor and embracing the co-existence with water. The lower structure contains the circulation and safe spaces with floodable program, integrated with the dune system creating a second layer of protection from wave action and flooding. The second level, designed as an open plan, is a flexible space for the main program such as ADA accessible classrooms, gathering spaces and services, and the third level for commercial and recreational program with access to bird watching stations. Designed and built with prefabricated modular systems, sustainable materials, and energy efficient equipment, the Water Hubs are replicable models with iconic presence.







Being able to show our students that these ecological systems are a way of protecting ourselves is absolutely tremendous. - S.I. Teacher



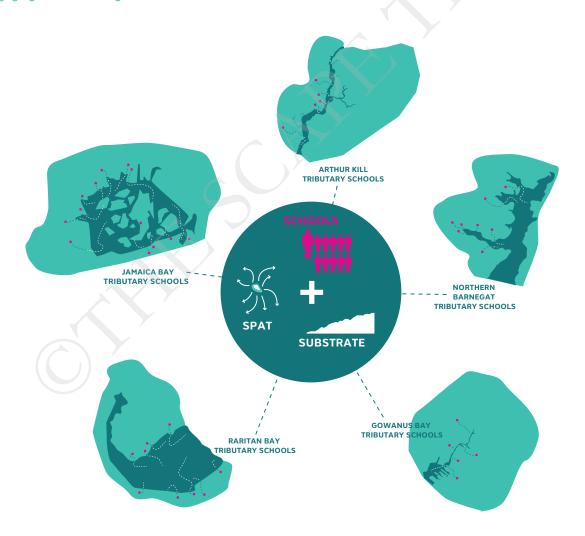


# **BUILDING COMMUNITY AROUND WATER**

The project aims to engage Staten Island schools in waterfront education, restoration, and reef building. Local schools close to the waterfront can use the Water Hub gathering spaces for outdoor classes, hands-on education, and interactive maritime stewardship.

Schools offer additional opportunities for cultivating long term estuary stewardship. Our partner, The New York Harbor School, has advanced models for engaging middle and high school students in the

active restoration and management of the New York Harbor, from biological inventory to maritime job training. All strategies offer opportunities to engage local schools in building resiliency within a community. We will work with The Harbor School to integrate scalable activities into the local curriculum - from oyster gardening to reef building, that build maritime knowledge and preparedness at the neighborhood scale.



# **HARBOR AS A CLASSROOM**

Living Breakwaters will engage Staten Island schools in waterfront education, restoration, and reef restoration. Local schools can use the Water Hubs for outdoor classes, hands-on science based education, and maritime skill building. The Billion Oyster Project (BOP) is a long-term initiative linked to this proposal to restore one billion live oysters to New York Harbor over the next twenty years and in the process, train thousands of young people to restore the ecology and economy of their local marine environment.

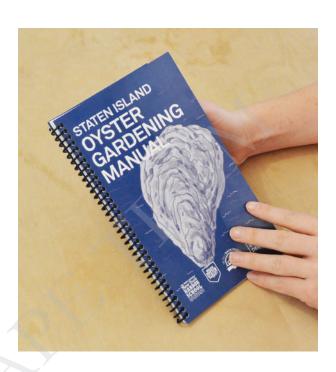


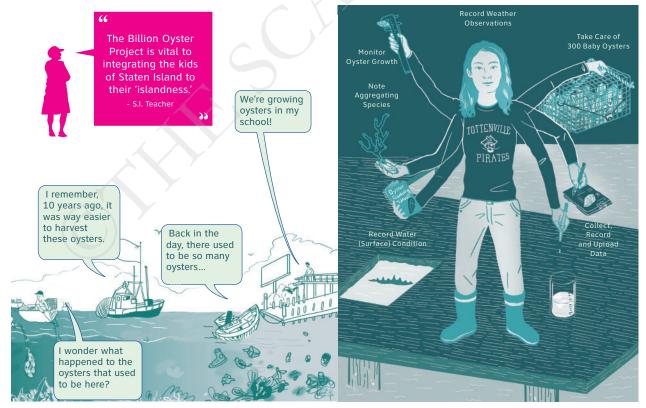


As advanced through Rebuild by Design, together we created the BOP Staten Island Oyster Gardening Manual and held public workshops where teachers signed up to become BOP schools. Individual classrooms can reconnect with the waterfront using oyster gardening techniques and referencing the BOP manual and associated curriculum quide. This strategy is one of many opportunities to bring our schools and the next generation of Staten Islanders into the design, management, and stewardship of bay ecosystems.

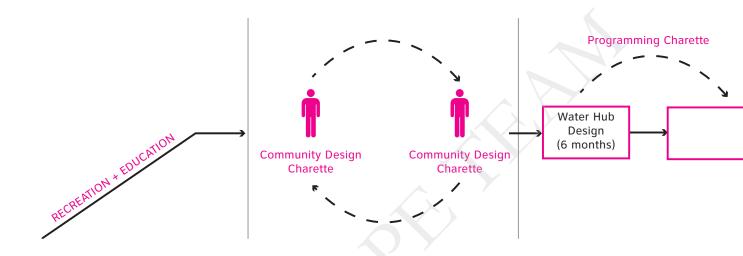






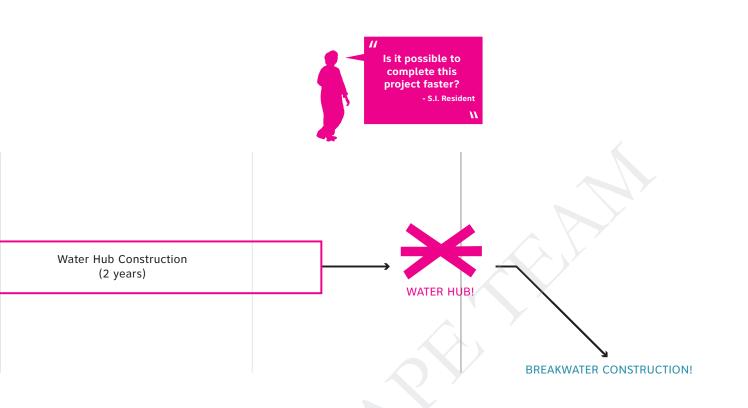


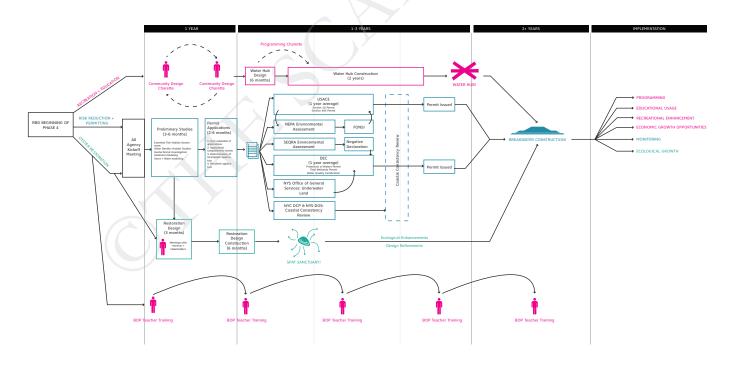
# **COMMUNITY LED DESIGN PROCESS**



Community input is critical to the design process. At this stage of the design process, we have met with community members and stakeholders to collectively brainstorm on how to best program and occupy the Water Hubs. Input from Kayak Staten Island, the New York Rising Committee, and Conference House Park was especially useful for the Tottenville Water Hub concept. Moving forward, these constituents and the broader community will continue to shape the design process. While part of a larger resilient shoreline, the Water Hubs can be advanced as a more immediate step of Rebuild by Design, showcasing positive change on the shoreline in a measureable and quick way.







# WATER HUB PROGRAMMING

**BIRDWATCH** 

**SOLAR ENERGY** 

**OBSERVATION DECK** 

**BATHROOMS** 

**CLASSROOM** 

**WET LAB** 

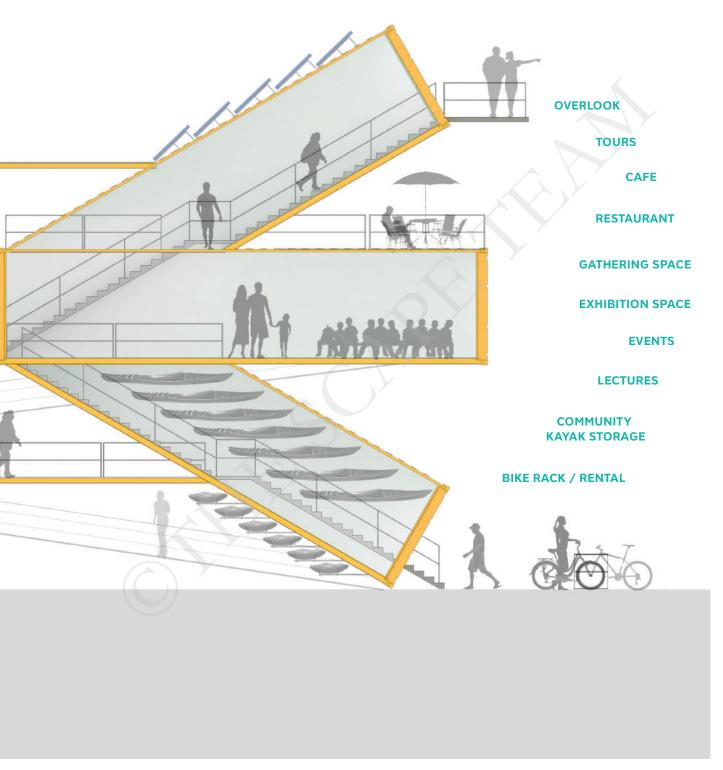
**OYSTER GARDENING** 

**ADA ACCESS** 

**KAYAK LOUNGE** 

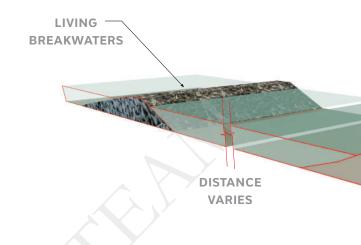
OUTDOOR CLASSROOM

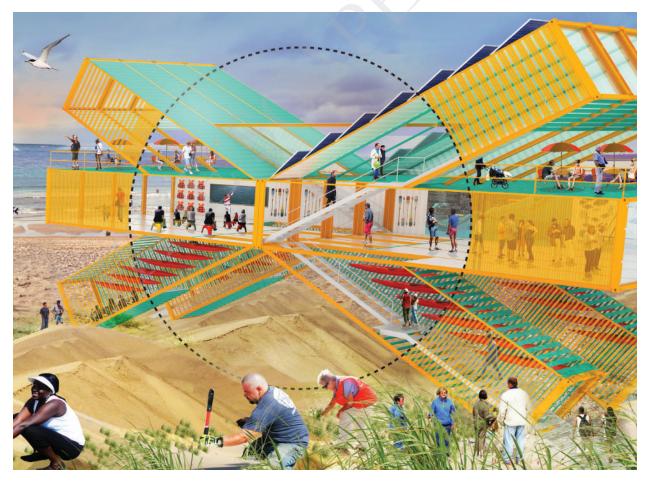
The programming for each Water Hub is shaped by its particular location, context, and the community needs and aspirations. At its core, the purpose of the Water Hub is to connect people to the water, encourage water-based activities, provide infrastructure for recreation and education, and create a platform for the community to meet and learn. Besides of offering basic services such as bathrooms and water fountains, the Water Hubs include a kayak lounge, community kayak storage, classrooms for local schools, wet-lab for The Harbor School, flexible space for community workshops, gatherings and exhibitions, local restaurant, bird watching stations and nature observation decks.

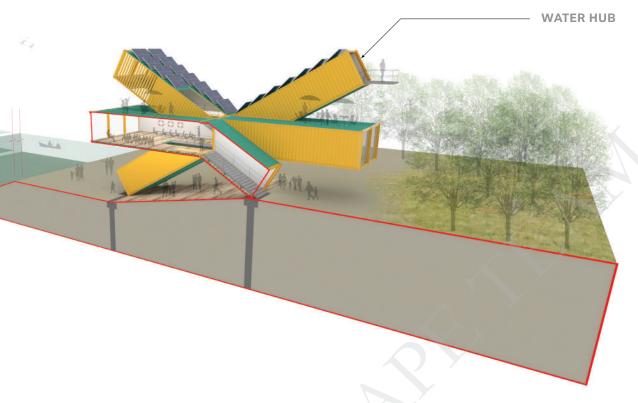


# **TOTTENVILLE WATER HUB**

The end of Page Avenue at Tottenville Conference House Park was identified as a pilot site for Water Hub construction, due to its proximity to a residential district, PS 6 Corporal Allan F. Kivlehan School and public transportation. Community members identified program for the Tottenville Water Hub, including a kayak Lounge, kayak storage facility, public services, classroom space and wet lab for local schools, flexible space for exhibitions, workshops and community gathering, plus restaurant and birdwatching deck and birdblind tower at the top level.







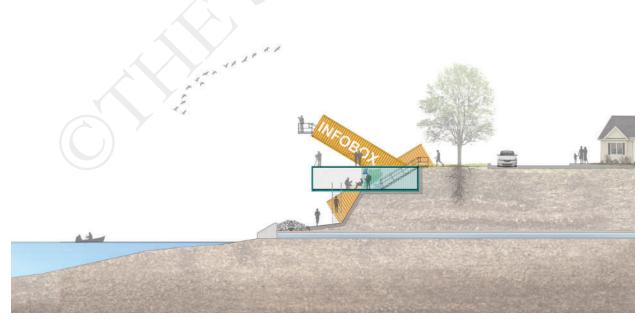


# **LEMON CREEK WATER HUB**

Located at Prince's bay shore, mediating between Brighton street residential development and Lemon Creek's marina, the Lemon Creek Water Hub performs at multiple levels. From the ground up, the structure's base is intended to act as a retention wall for the highly erosion prone condition of the site while framing the Bluebelt culvert running underneath.

The building is meant to bridge the street level with the beach level, allowing direct access to the water. Given the active Birdwatching culture at the site, Lemon Creek's Water Hub offers viewing decks and a birdblind tower for local residents and aficionados plus a visitor's center for tourists alike.



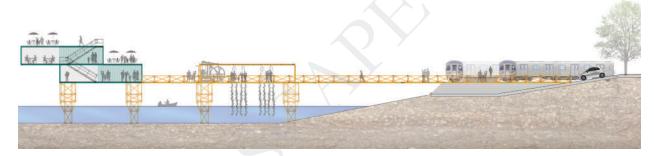


# MILL CREEK/TOTTENVILLE STATION WATER HUB

Located in the southernmost point of New York State, Tottenville Station is the southern terminus of the main rail line. Taking advantage of the direct public transportation access, for this site we envision a bifurcated pier structure that extends over the Arthur Kill Channel, resembling the Bentley Street Ferry Terminal that used to operate on this location until the mid 1900's. A pier structure integrates sheltered areas, and a "head house" for commercial activity such as an Oyster bar, educational space for Oyster gardening, and a cultural space for potential showcases and events by the Tottenville Historical Society.



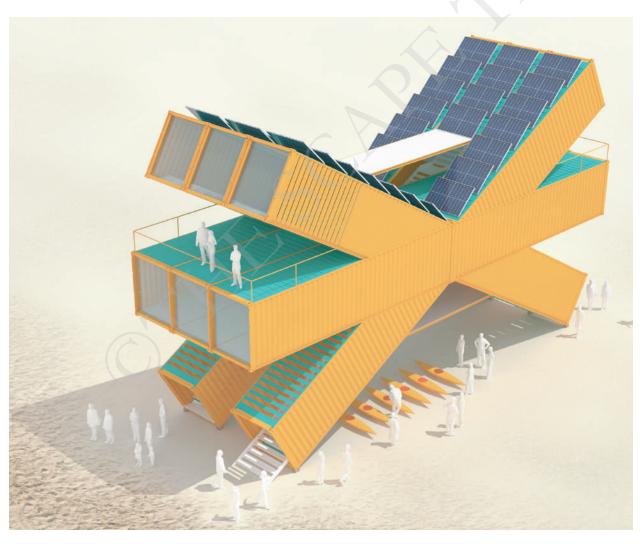
VIEW OF THE HISTORIC TOTTENVILLE **FERRY TERMINAL, 1898** 



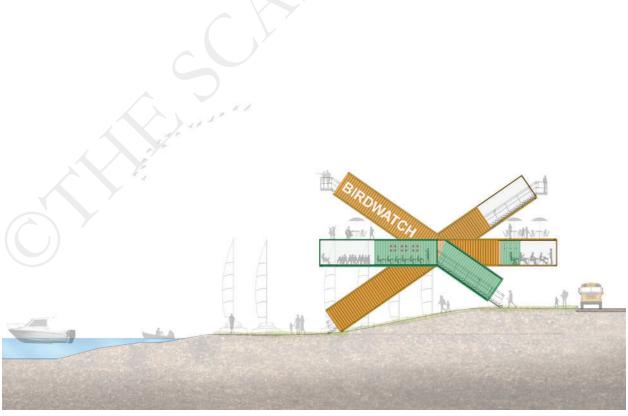


# **CRESCENT BEACH WATER HUB**

Located at Crescent Beach, an area that was highly flooded and damaged during Superstorm Sandy, the Water Hub rises above the Base flood elevation, containing floodable program below the Design flood elevation such as kayak launch and kayak storage. The hub, conveniently located on NYC Parks and Recreation property, has a close proximity to many of the local schools, offering them space for education and summer activities as well as for boating training.







# PARTNERING & IMPLEMENTATION

COMMUNITY & AGENCY INPUT COALITION BUILDING A ROBUST REGULATORY STRATEGY STRONG FUNDING JUSTIFICATION

\*THE SEPARATE DOCUMENT "TECHNICAL APPENDIX"
INCLUDES DETAILED DOCUMENTATION OF THE FOLLOWING:

LETTERS OF SUPPORT
COST BENEFIT ANALYSIS
PILOT REGULATORY PATHWAY
MODEL RESULTS
FINANCING PLAN
MONITORING

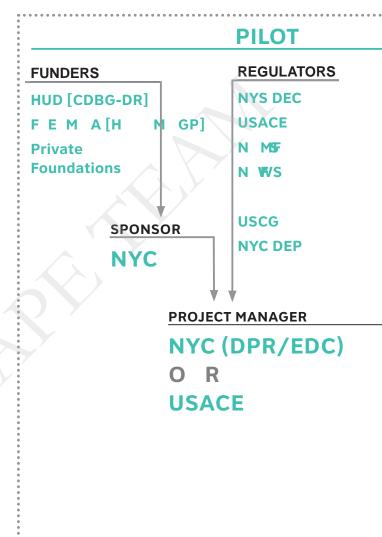
# **IMPLEMENTATION**

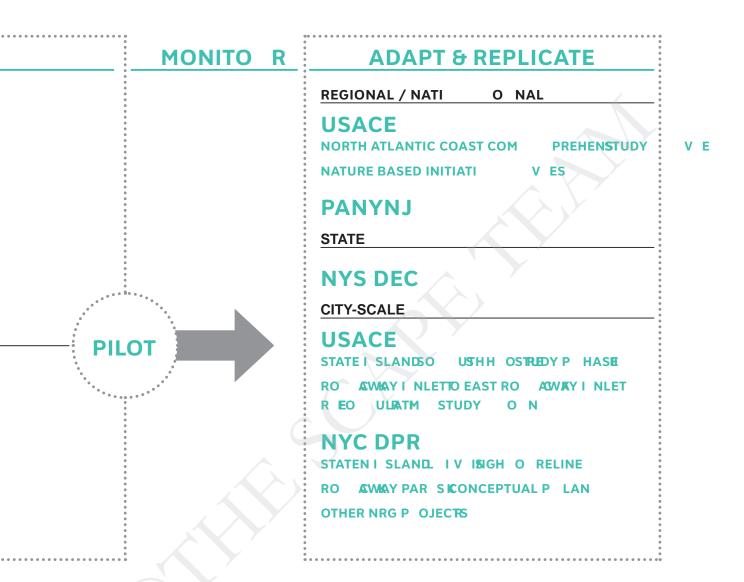
Implementation of the project will happen in two key phases: (A) implementing a large-scale Living Breakwater pilot project at Tottenville, (B) expanding the living breakwater strategy to the remainder of the Staten Island South Shore, and other appropriate locations in the region and even nationally.

While we believe that the justification and need for this project is clear through the benefits that it brings in the form of **REDUCING RISK**, **OWORG ECO Q. GICAIRESILIENCY** and **B. UILDINGS O CIAL RESILIENCY**, we understand that in order to realize its benefits this project needs to be implementable. Implementation will require a strategy that addresses not only the constructability of the project, but the permitability and fundability of Living Breakwaters in the physical, political, and regulatory context of New York Harbor. Successful implementation will require four key elements:

- (1) COMMUNITY AND AGENCY INPUT
- (2) COALITI N O B UILDING
- (3) A OBUST REGULATORY STRATEGY
- (4) STRO NG UNDINGUSTI ICATIF

O N





# **COMMUNITY & AGENCY INPUT** TI M ELINE

Our team benefitted from diverse input from a range of stakeholders. A series of community meetings in Mt. Loretto crafted our approach and helped us determine the physical extents of our proposed pilot. Regular meetings with regulators and habitat specialists at The Army Corps, NYS DEC, US WFS, Marine Fisheries, and others helped to craft our approach to the design. In addition, we met with Clammers in Staten Island to map clam beds and held an "Oyster Summit" of restoration experts to develop a range of techniques that would help advance restoration science, monitoring, and maintenance practices within the scope of our pilot project. We conducted several teacher outreach workshops and heard first hand from secondary and high school science teachers about the need for and great interest in this project and the range of programming strategies and facilities embedded.

**NOV 2013** 





The next step is to conduct studies to determine environmental impact outside the breakwater footprint. - DEC employee

**DEC 19** NYC **AGENCIES MEETING** 



# **DEC**











### COALITI **BOILDING**

The Rebuild by Design competition itself illustrates the level of commitment at the federal level and specifically by the Department of Housing and Urban Development (HUD) to the development and implementation of innovative solutions such as Living Breakwaters. Support from HUD and the competition's project partners have helped spur commitment to this design. Support for Living Breakwaters goes well beyond the competition as national, state, and local leaders have voiced their support for this project, not to mention the many individuals and local, city, and harbor-wide organizations whose support is illustrated through the many letters of support submitted for this project. In New York City, resiliency is also high on the City's agenda - The Special Initiative for Rebuilding and Resiliency lays out the City's agenda regarding resiliency and specifically identifies breakwaters for the South Shore of Staten Island.

It would make science class even more fun. I already want to go there! - S.I. Eighth Grader

From left to right: Staten Island Borough President James Oddo (R), New York State Senator Andrew Lanza (R), U.S. Senator Charles Schumer (D), New York State Assemblyman Joseph Borelli (R), New York City Councilmember Vincent Ignizio (R), New York City First Deputy Commissioner of Parks & Recreation Liam Kavanagh



# **LETTERS OF SUPPORT**









Al Long

### United States Schatt

Charles Salumes Charles E. Schumer United States Senate

James S. Oddo, President of the Borough of Staten Island, City of New York

Vincent M. Ignizio, Minority Leader, The Council of New York City Hall

Andrew J. Lanza, New York State Senate, 24th District

Charles E. Schumer, United States Senate, New York

Rev. Terry Troia, President, Staten Island Longterm Recovery Organization

Meredith Comi, Oyster Restoration Project Director, NY/NJ Baykeeper

James M. Pistilli, Tottenville Civic Association

Community Board 3, NYC

NY Rising Community Reconstruction Program, Staten Island Planning Comittee

Debra A. Amoroso, Myra S. Barnes Intermediate School 24

Samantha Shakhvorostova, Salvatore Bonamassa, Carmela, Danielle Kezel, Izabela Rak, Maria, Madison Matteo, Luke Peteley, Bernadette Mustacchio, Ryan Gough, Jonathan Colella, Gianna M., Isaak Dorvin, Jillian O'Brien, Shane DeSilva, Kelly Nickel, Gerta Cako, Samantha Sette, Michelle Grishchenko: students of Intermediate School 24 in Staten Island

Brett F. Branco, Ph.D. Department of Earth and Environmental Sciences, Brooklyn College, The City University of New York

Katina Johnstone, Co-founder, Kayak Staten Island

Alan I. Benimoff, Ph.D., College of Staten Island

# **SELECTION OF LETTERS**

Myra S. Bornes Intermediate School 24 225 Cleveland Avenue Staten Island, NY 10308

March 20,2014

Dear Secretary Donovan:

As a student of the 9th grade, in heading off to high school. My favorite subject and the feild I want my career in to be in the future, is science. Science is my passion and I enjoy learning as much as I can't Having this project in Staten Feland would mean a lot to me and all the residents. This plan would bring everyone closer to nature and let them learn more about it. This would inspire people like me to take interest. Bringing people closer to nature will hopefully make them care more for the environment. This project will show us the potential that our Island has. As for all the buroughs, we don't have many attractions and all those skyscrapers. We are surrounded by water, so why not use that to a thract audiences to us and Show why we are unique. We are often forgotten about and don't get much attention brought to us, even after hurricone Sandy. So many people were devistated; as for myself, I had no power for a week. Bringing this project here would give Staten Island something to attract people and make people more interested in us. I really hope to have this here breakle I have shores very close to where I live and I love being by the water. Having it would make me get out even more and enjoy the water so much more.

> From, Samantha Shakhvoiostova 833

Myra S. Bornes Intermidiate School 24 225 Cleveland Avenue Staten Island, Ny 10308 Morch 20, 2014 Dear Secretary Donovan, My name is Moria. I am 14 tears old and attend I.s. 24 as on eighn grader. Staten Island can get a bit day boring sometimes. The only two things to do at Staten Island is its wall and the movie theaters. The beaches grent like the one's in Long Island or any other borough. I would appreciate it, if you find us to build hubs on the beaches, to make Staten Island a bit more fun. The other boroughs ore all known for things such as Manhatten - its building brooklyn-the environment, queens- The apartments, an was some and the Bronz-its 200. We one known as the boning borough, but we wouldn't it we had nice beaches and various activities to do there. Even if we great recognized as the borough with nice beaches at least my peers, clasmates, and all the students will be able to go to the beach and learn about inscremenand maninebiology and Observe the worker.

Hadison Hatteo

Myra S. Barnes Intermediate School 24 225 Cleveland Avenue Staten Island, NY, 10308 March 20,2014

Dear Secretary Donovan:

My name is Madison Matteo. My classmates and I are 8th grade students at Mura S. Barnes Intermediate School. Our Uschool is considerably close to Staten Islands waterfront, and our leacher has informed us about a plan to grow ousters and free then into the water. I think that this would be a great idea. The project would be 2n educational and memorable experience in our last year of I.S.24, and it would also contribute Well to the environment. Oysters are naturally Filters, and would clean the Uwater while preventing Something as devestating as Super-Storm Sardy from happening again. Please Hake all of this I into consideration. We would be very grateful if you could make this project happeny Since ely, Madikon Watteo

Myra 9. Barnes Intermediate School 24 225 Cleveland Avenue Stated Island, NY 10308 March 20,2014 Dear Secretary Ponovan's Bernade He Mustachio IS.24. Mrs. Amoroso, my scrence teacher, informed us about a project that recently would help the water Front on States Is land. They would build reefs that would protect us from another starm like Sandy and community hubs. Our island would benet it so much From this, Sondy, infortunately, decosted families all across the island. Some people were lest homeless. This would be prevent to another tragedy. We will also be growing Officers and set them free to Chan our water States Is knows would benefit greatly from this we would actually be able intilize our beach. We would also attract mony tourists which would help our economy. Therewill be many labs and activities, as well, that been could provide as will educational School trips. I hope you consider thise. Since-ly, Bernadette Mustachio

Myra S. Bornes Intermediate School 24 34046V IZIOUS YN 1030B MOSCIN 20, 2014 year serietary phonous ion to de the sound of billion of the sound I are the sound of the sou the constitution of the control of the constitution of the control of the control of the control of the constitution of the control of the co While the more it country was not the light offer this is one the light offer this is one of the light of South of the following of the south south the following the form the following the fol

	Myra S Barnes Tatermediate School 24
	225 Clearland Ave.
	Staten Island, NY, 10308
	March 20, 2014
	Secretary Donovan,
	I haven't lived on Staten Island for very long. My
	father is in the military so I have only lived here for
	father is in the military, so I have only lived here for 2 years. I-lowever, in the short time I've been here,
	I have replized that Staten Island has very little in
	comparison to the rest of New York. You might not live
	here, but I have learned to call this place home, and
	I want my home to be better than it is now, A program
	was recently proposed that would provide benifits for our
	hand. Education would be provided for the children of New
	York through the growing of dysters, and the reefs built would
	lessen the damages of another Sandy. I don't know about
	about you, but that sands like a pretty good deal. Staten
	Island isn't the most floshy or the most populated borough,
	but it has gotten the short and of the stick for too
	long. I am a voice in a million, but my name is I stake
	Davan, and I think you should support this project.
$\overline{}$	Support our Borough
	and the state of t
	I snak Dawn
	Clash Dayer

Myras. Barnes Intermidate Sonool 24 225 Cleveland Avenue Staten Island, NY 10308

March 20, 2014

Dear Secretary Donovan,

As a resident of Staten Island and a kid in the local community I feel staten Island has very little for anyone to do anything. Theres very pew places for Kids and adults to nangout. I would be more than happy to be able to experience your project in my home town. It seems to feel like staten Island is always the left out borough, we nave nothing hereand it would feel good knowing people might actually Tike staten Island and get some torrist over here other than Minhattan all the time. mr. Donovan Blease pick Staten Island as your project place. My name is kelly Nickel and I as to Myras. Bames Intermidate school 24 and I would love to see Staten Island as a place people want to live and Visit in.

Sincerly, rickel

	myra s. Barnes Intermediate school 24
	225 cleveland Avenue
	Staten Island, NY 10308
	March 20,2014
	Dear Secretary Donovan:
	My name is Samantha sette and I'm an 8th
	arade student at Mura S. Barnes Intermediate
	grade student at Myras Barnes Intermediate School 24. My teacher recently informed my
	class about to build reefs in our water. Several
	days in the summer, my family and many other
4	want to go out anto the beach. However, the
Vermone to	water now is uncomfortably dirty. This plan
	would hopefully cleanse our waters and provid
	our borough with enjoyable beaches. Along with
	this, my family and several others were severel
	offected by Hurricone Sandy. In the event of a
	similiar occurance in the future, any possibility
	of lessening the destruction would be a huge
	help to our community. Growing cysters would
	sincerely benefit our Island and community.
	sincerety menerit our island and commonity.
	Sincerely,
	Samantha Setto
	/



March 24, 2014

Shaun Donovan, Secretary United States Department of Housing and Urban Development 451 7th Street S.W. Washington, DC 20410

Dear Secretary Donovan:

I am writing to express my support of SCAPE's Living Breakwater, a Rebuild by Design initiative that will help protect Staten Island from future storms, enhance ecology, and connect residents and students to our shoreline. The people of Staten Island suffered devastating and tragic losses as a result of Hurricane Sandy. For the south shore, the storm also carried away up to thirty feet of waterfront land. Despite the efforts of the City and the State to stem this erosion, the shoreline continues to crumble, leaving homes, parkland, and businesses exposed to future storms.

The Rebuild by Design proposal by SCAPE and partners identifies an innovative and important means of stemming these losses. Their living breakwaters would reduce the destructive force of waves, preventing erosion of the beaches and bluffs that protect the community for storms. These reef-like structures are specially designed to enhance coastal ecology, important for both the fish and the commercial and recreational businesses that depend on healthy fisheries for their livelihood. The SCAPE team has also made the community a critical element in the program, in particular by proposing a way to reconnect the shoreline's restoration to Staten Island's rich maritime heritage and in particular the lives of secondary school students.

As a marine scientist and active member of the new Science and Resilience Institute at Jamaica Bay, I am particularly excited to see such innovative solutions to coastal resiliency being proposed. If SCAPE's project is selected, it would present a unique opportunity to advance our understanding of how to protect our coastal communities in an era of sea level rise. Not only would this project protect communities, but it would also attract researchers and graduate students from around the region interested in advancing the science of resilience.

Thank you for your leadership of the President's Task Force and on continuing to push for innovative ways of integrating Sandy recovery and rebuilding with community needs. The SCAPE project has delivered on that goal. We urge you to find the means to continue to advance this important proposal.

Sincerely,

Brett F. Branco, Ph.D.

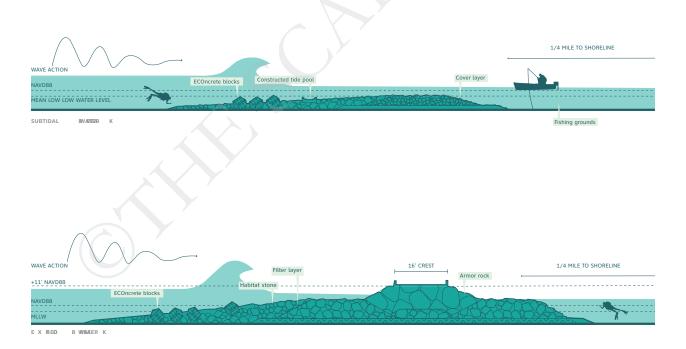
Department of Earth and Environmental Sciences

Brooklyn College of The City University of New York 2900 Bedford Avenue • Brooklyn, New York 11210-2889 • Telephone (718) 951-5631

# A TECHNICAL S DUTI

# O N

The team has crafted an innovative and yet feasible solution to address a threefold need to reduce risk, grow ecological resiliency, and build social resiliency. The design has been informed by technical experts including engineers and ecologists, and the input and analysis from these experts is reflected in the level of technical detail presented in the design. The team has undertaken extensive analysis, including hydrologic modeling, in order to craft a design that maximizes the positive risk reduction and ecological and social impacts of the design. The team has also identified those areas where more information is needed and outlined the specific additional studies and modeling needed to develop and adapt the design to be ready for construction.



# A ROBUST REGULATORY STRATEGY

The team has met multiple times throughout this process with potential project implementation partners and regulatory agencies. The input from these potential regulators has informed both the project design and approach to implementation. The team has mapped out a regulatory pathway that will advance the project from the culmination of the RBD Phase III to construction and has identified the reviews, approvals, and permits that will be required for the implementation of this project. In addition, we have identified potential hurdles to implementation and specific strategies to overcome them.

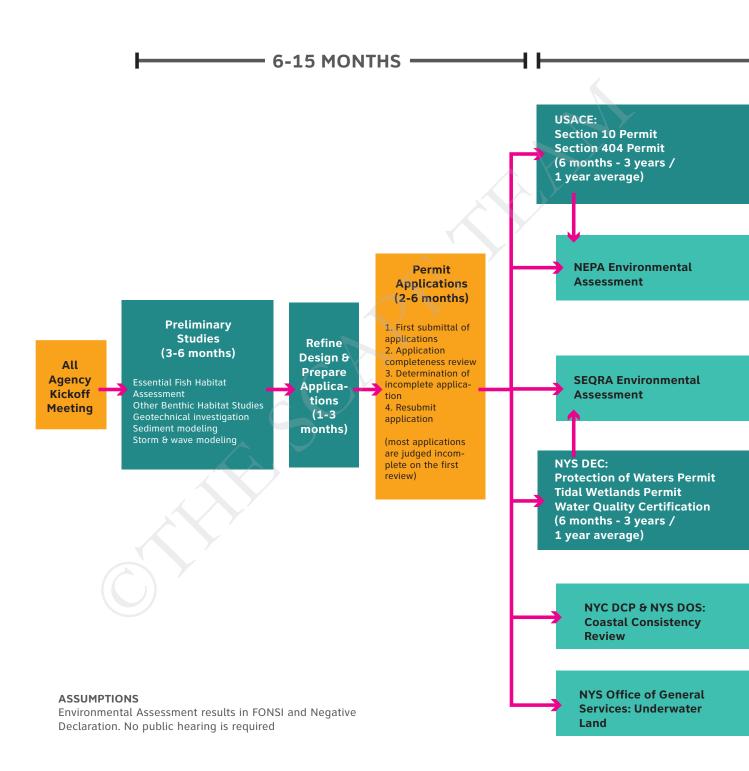
- AVOID BARRIERS Identify the barriers to implementation and avoid them as much as possible, either by changing location or minimizing temporary impacts with actions like seasonal work windows.
- EARLY AND FREQUENT COORDINATION
  WITH REGULATORY AGENCIES AND STAKEHOLDER ORGANIZATIONS to educate
  them about the project, understand their
  concerns, and learn how to avoid or
  minimize impacts that are important to
  these groups. This action also includes
  getting commitments from senior leadership
  in these groups.
- LINK THE PROJECT INTO AN APPROVED REGIONAL FRAMEWORK, either using regional shore protection plans and/or ecosystem improvement plans such as The Hudson Raritan Estuary Comprehensive Restoration Plan (HRE CRP).
- 4. CLOSE DATA GAPS Regulatory and advisory agencies lack the resources to obtain all the data that is important for their review processes; without sufficient data they are more inclined to delay projects with additional data requests. For this reason filling data gaps (within reason) early in the permit process and/or making commitments for follow-on studies will avoid delay.

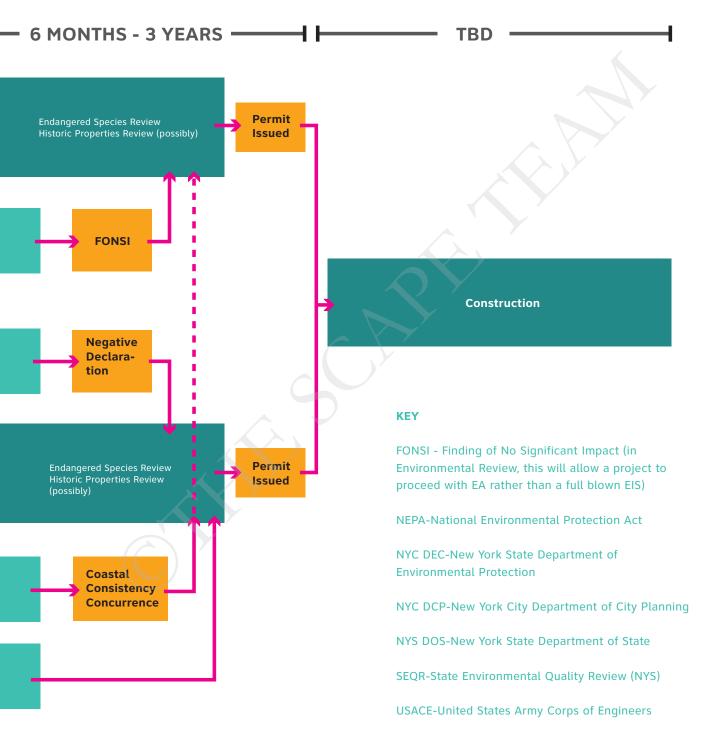
- ENSURE THAT THE PROJECT IS CONSISTENT WITH AGENCY REVIEW STANDARDS FOR ISSUING A PERMIT (these standards are generally applicable for all the regulatory agencies):
  - a. the proposal is reasonable and necessary (this is achieved by demonstrating the benefits of the project)
  - the proposal will not endanger the health, safety and welfare of the people of the State of New York
  - c. the proposal will not cause unreasonable, uncontrolled, or unnecessary damage to the natural resources of the state including soil, forests, water, fish, and aquatic and related environment (in other words the project must be compatible with the preservation, protection, and enhancement of the present and potential values of the water resources).
- 6. CONTINUE TO STRESS THE PROJECT BENEFITS OF PROTECTING THE PUBLIC HEALTH AND WELFARE by noting the loss of life and property/infrastructure damage from past storms and showing what the project will do to avoid/reduce this damage.
- 7. **USE CASE STUDIES** Avoid unnecessary or duplicative work by utilizing applicable case studies like the USACE's Plumb Beach Beneficial Use of Dredge Materials for Shoreline Protection and others.

# 8. CONTINUE COMMUNITY OUTREACH

Outreach is important for early identification of community issues and ways to address those issues as well as garnering public support (both public support – as indicated by positive comments from community groups and representatives – and a lack of public objections will avoid regulatory delays).

# PILOT PROJECT REGULATORY PATHWAY





# STRONG FUNDING JUSTIFICATION

Identifying funding sources is key, but in order to access these sources, clear justification for the expense of funds expressed in terms of the goals and objectives of the particular funding source are required. The team has developed and applied a method for estimating the impacts of the project on reducing land loss to erosion, damage to property, and loss of life. For the proposed pilot phase at

Tottenville, these risk reduction benefits considering a 100 year storm event were monetized and compared against the cost of the project yielding a benefit cost ration greater than 1 and indicating that even without consideration of the additional ecological, social, and economic benefits offered by the project, the benefits to risk reduction outweigh the cost of implementing the Tottenville pilot.

# **TOTTENVILLE PILOT: RISK REDUCTION\***

# RISK REDUCTION BENEFITS (Loss/Damage Avoided)

**COSTS** 

	Loss/damages Without Project	Loss/damages With Project	Benefits (difference)
Residential			
Reconstruction	\$52,073,000	\$19,405,750	\$32,667,250
Relocation	\$26,151,984	\$0	\$26,151,984
Commercial			
Reconstruction	\$1,248,000	\$166,250	\$1,081,750
Revenue	\$20,000,000	\$0	\$20,000,000
Roads			
Reconstruction	\$5,815,007	\$3,251,829	\$2,563,178
Parks & Beaches			
Reconstruction	\$266,764,016	\$127,316,309	\$139,447,707
Safety			
Loss of Life	\$13,063,484	\$0	\$13,063,484
Property Values			
Value Lost	\$2,772,608	\$0	\$2,772,608
<b>Erosion Control Costs</b>	\$17,062,500	\$0	\$17,062,500
Storm Year Impacts	\$387,888,100	\$150,140,138	\$237,747,961
	·	_	
Effective Annual Impact	\$4,049,506	\$1,501,401	\$2,548,105

Assumptions:

Effective Life of Project 100 years Discount Rate 5%

Escalation rates revised based on USACE ratios provided by Scott Davis at HUD. The assumption made for cost escalation was: escalation over a four year permitting and construction period from 3QFY2014 to 3QFY2018. The escalation rate used for capital construction and equipment was 8%. No escalation was applied to programming, monitoring, or maintenance and operations costs. As these will be pilot projects/the first of their type, the soft costs may require additional iterations of design and

modeling. These are approximately 5% of the total breakwater costs.

Living Breakwaters is part of a greater strategy of resiliency along the South Shore of Staten Island, a layered approach which builds on the ongoing planning and construction of other organizations, including the State NY Rising program. While none of these costs are included in the cost analysis of for Living Breakwaters, the coordinated implementation of these measures is key to a successful project.

TOTAL COST TOTTENVILLE REACH	
Total Capital Construction Costs	\$58,473,000
Total Equipment Costs	\$632,000
Total Programming costs (period varies)	\$1,902,000
Total Maintenance Costs (period varies)	\$11,697,000
Total Monitoring costs (period varies)	\$1,200,000
TOTAL COSTS (undiscounted)	\$73,904,000

## **BENEFIT-COST ANALYSIS**

Discounted Analysis (@ 5%)

Total Benefits	\$81,862,645						
/							
Total Costs	\$51,373,952						
BC Ratio	1.59						
NPV	\$30,488,693						
Sensitivity Analysis (@ 5%)							
15% Increase in Benefits							
Benefits	\$94,142,041						
BC Ratio	1.83						
NPV	\$42,768,090						
15% Decrease in Benefits							
Benefits	\$69,583,248						
BC Ratio	1.35						
NPV	\$18,209,296						
15% Increase in Costs							
Costs	\$59,080,044						
BC Ratio	1.39						
NPV	\$22,782,600						
15% Decrease in Costs							
Costs	\$43,667,859						
BC Ratio	1.87						
NPV	\$38,194,786						

<sup>\*</sup> THIS BENEFIT-COST ANALYSIS REFLECTS RISK REDUCTION BENEFITS ONLY AND DOES NOT INCORPORATE ECOLOGICAL OR SOCIAL BENEFITS. SEE TECHNICAL APPENDIX FOR DETAILS.

# LIVING BREAKWATERS SOUTH SHORE OF STATEN ISLAND





